s 22(1)(a)(ii)

------ Original Message

From: s 22(1)(a)(ii) < s 22(1)(a)(iii)

Received: Thu Nov 10 2022 08:43:14 GMT+1100 (Australian Eastern Daylight Time)

To: OBPR Mailbox <helpdesk-oia@pmc.gov.au>;

Subject: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Friday, 4 November 2022 5:17 PM

Subject: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon s 22(1)(a)(iii)

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review.

As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards, s 22(1)(a)(ii)

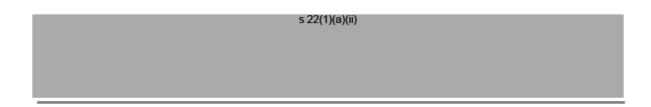
# Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

# agriculture.gov.au

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------ Original Message ------

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Received: Tue Nov 29 2022 10:27:33 GMT+1100 (Australian Eastern Daylight Time)
To: OIA Help Desk helpdesk-oia <helpdesk-oia@pmc.gov.au>; OBPR Mailbox <helpdesk-

oia@pmc.gov.au>;

Subject: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

**OFFICIAL** 

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Monday, 28 November 2022 6:52 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii)

s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

I'm just reaching out from our team with an update on the ESCAS Review and upcoming stakeholder consultation, to keep you in the loop.

We have released a revised summary and scoping document (attached), to reflect our updated approach to stakeholder engagement. We intend to include a wider group of stakeholders at stage 1 for challenge identification/proposal of solutions, then a more targeted group later on for the testing of recommendations.

We have completed the stage 1 desktop review, and are about to commence stage 1 consultation. As previously discussed, we have contracted a team for their technical expertise to assist with our review, and they have developed draft material for stakeholder consultation. We are reviewing this material internally, prior to publication on the department's engagement platform 'Have Your Say'.

Any feedback or comments on how our current approach may impact the RIS process would be greatly appreciated.

Kind regards,

s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance | \$22(1)(a)(ii)

Live Animal Exports Branch | Plant & Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

awe.gov.au

Thanks very much for getting back to us, 522(1)(a)(ii

I'll be in touch again leading up our second consultation stage, to seek your thoughts on our approach at the time.

# Kind regards

s 22(1)(a)(ii)

**Subject:** RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

# **OFFICIAL**

Good afternoon s 22(1)(a)(ii)

Thanks very much for providing these documents for OBPR's review. and I have discussed the documents and in order to meet the requirements to be certified in lieu of a RIS, the following will need to be considered and included in the development of the review:

- When presenting recommendations to address identified problems in stages 2 and 3, there should be a range of options considered, including at least one non-regulatory option.
- In order to meet the requirements, the final document will need to analyse the costs and benefits of each option. We suggest consultation in stage 2 should include questions to draw out expected costs and benefits from stakeholders. Stakeholders should be encouraged to provide any evidence, data or statistics of the quantitative impact various options may have on themselves, the community or other groups. Where quantification is not possible, stakeholders should be encouraged to be specific in qualitative assessments of likely impacts.

We're happy to discuss these points further if you would like.

# Kind regards, s 22(1)(a)(ii) | Adviser Office of Best Practice Regulation Economic Division | Department of the Prime Minister and Cabinet p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. www.pmc.gov.au

#### One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Friday, 4 November 2022 5:17 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

**Subject:** ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon s 22(1)(a)(i

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review.

As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards, s 22(1)(a)(ii)

# **Senior Veterinary Officer**

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division Phone: +61 s 22(1)(a)(ii)

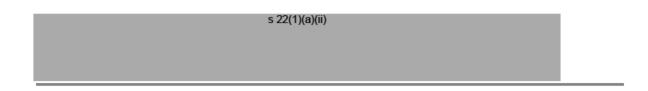
Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

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----- Original Message ----

From: s 22(1)(a)(ii)

Received: Fri Dec 09 2022 18:39:13 GMT+1100 (Australian Eastern Daylight Time)
To: OIA Help Desk helpdesk-oia <helpdesk-oia@pmc.gov.au>; OBPR Mailbox <helpdesk-

oia@pmc.gov.au>;

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi s 22(1)(a)(ii)

Thanks for reviewing that, it is much appreciated. We do note that costs and benefits in livestock exports are typically difficult to quantify, but recognise it is a concern of stakeholders as it is raised often. We are thinking this might be a good opportunity to encourage industry to quantify their concerns to us, so we can use them to inform the Impact Analysis process.

Looking forward to discussing details of the framework and how they relate to the ESCAS review as we progress.

Kind regards,

s 22(1)(a)(ii)

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Sent: Wednesday, 7 December 2022 11:30 AM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(iii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon s 22(1)(a)

Thanks very much for sending this through, and apologies for the delay in my response. I've reviewed the summary and scoping document and have no major concerns. It's good to hear that consultation will be expanded. Seeking quantitative evidence of how proposed solutions will impact various stakeholder groups will assist in providing a more detailed outline of the anticipated costs and benefits.

I am happy to talk through the changes to the Impact Analysis framework once they are settled and am keen to ensure OIA supports you through this impact analysis process.

Kind regards,

s 22(1)(a)(ii) (she/her) | Adviser

Office of Impact Analysis

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

**Sent:** Monday, 28 November 2022 6:52 PM **To:** s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) <

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ll</sup>

I'm just reaching out from our team with an update on the ESCAS Review and upcoming stakeholder consultation, to keep you in the loop.

We have released a revised summary and scoping document (attached), to reflect our updated approach to stakeholder engagement. We intend to include a wider group of stakeholders at stage 1 for challenge identification/proposal of solutions, then a more targeted group later on for the testing of recommendations.

We have completed the stage 1 desktop review, and are about to commence stage 1 consultation. As previously discussed, we have contracted a team for their technical expertise to assist with our review, and they have developed draft material for stakeholder consultation. We are reviewing this material internally, prior to publication on the department's engagement platform 'Have Your Say'.

Any feedback or comments on how our current approach may impact the RIS process would be greatly appreciated.

Kind regards,

s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance | s 22(1)(a)(ii)

Live Animal Exports Branch | Plant & Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

awe.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 14 November 2022 4:32 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(iii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Thanks very much for getting back to us, \$22(1)(a)(II)

I'll be in touch again leading up our second consultation stage, to seek your thoughts on our approach at the time.

Kind regards

s 22(1)(a)(II)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Monday, 14 November 2022 5:07 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

# **OFFICIAL**

Good afternoon 5 22(1)(a)(ii)

Thanks very much for providing these documents for OBPR's review. 522(1)(a)(1) and I have discussed the documents and in order to meet the requirements to be certified in lieu of a RIS, the following will need to be considered and included in the development of

#### the review

- When presenting recommendations to address identified problems in stages 2 and 3, there should be a range of options
  considered, including at least one non-regulatory option.
- In order to meet the requirements, the final document will need to analyse the costs and benefits of each option. We suggest consultation in stage 2 should include questions to draw out expected costs and benefits from stakeholders. Stakeholders should be encouraged to provide any evidence, data or statistics of the quantitative impact various options may have on themselves, the community or other groups. Where quantification is not possible, stakeholders should be encouraged to be specific in qualitative assessments of likely impacts.

We're happy to discuss these points further if you would like.

Kind regards,

s 22(1)(a)(ii) | Adviser

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. <u>www.pmc.gov.au</u>

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Friday, 4 November 2022 5:17 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon \$ 22(1)(a)(ll)

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review. As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- · The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we
  will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards, s 22(1)(a)(ii)

Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

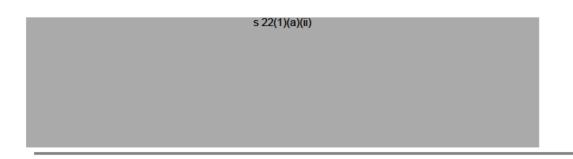
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\_\_\_\_\_

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- Original Message -s 22(1)(a)(ii) s 22(1)(a)(ii) From: Received: Mon Jun 05 2023 13:24:54 GMT+1000 (Australian Eastern Standard Time) s 22(1)(a)(ii) s 22(1)(a)(ii) To: @att.gov.au>; s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: s 22(1)(a)(II) < S 22(1)(a)(II) OIA Help Desk helpdesk-oia <helpdesk-oia@pmc.gov.au>; s 22(1)(a)(ii) OBPR Mailbox <nelpdesk-oia@pmc.gov.au>; s 22(1)(a)(ii) <

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# **OFFICIAL**

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for reaching out. No problem at all, let me know when you feel as though you're ready to meet.

Here in the meantime if you require anything.

# Kind regards

## s 22(1)(a)(ii)

s 22(1)(a)(ii) | Adviser | Office of Impact Analysis

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# Hi <sup>s 22(1)(a)(ii)</sup>

Apologies for the change – it would be great if we could actually postpone the update at this time, as it will take us a bit longer than expected to publish the draft report and we are finalising details for ongoing stakeholder engagement over the coming weeks.

I am anticipating it will be more productive to meet once we have the draft report finalised (sorry for reaching out prematurely!).

Will be in touch and apologies for any inconvenience.

Kind regards,

s 22(1)(a)(ii)

From: s 22(1)(a)(ii)

Sent: Tuesday, May 30, 2023 5:58 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >; s 22(1)(a)(ii) < s 22(1)(a)(iii) <

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for the quick response and that sounds good – afternoon works for us as well!

I'll send through a meeting invite shortly, and looking forward to speaking next week.

Kind regards,

s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

#### **OFFICIAL**

Good afternoon \$ 22(1)(a)(iii)

Thanks for reaching out, glad to hear from you. Would you also be able to include (cc'd) on a discussion invite? He's supporting me in \$\frac{s 22(1)(a)(ii)}{2}\$ absence.

Would next Wednesday work? We are free any time after 1pm. Otherwise, happy to provide some other times.

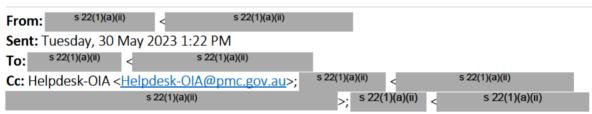
# Kind regards







The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.



Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)</sup>

I am just reaching out with an update on the ESCAS review since we spoke last – we have completed a first draft of the aggregated report, on the department's analysis of the feedback received during stage 1 consultation.

We are currently working to finalise this draft, before publishing on HYS for stakeholders to view prior to the facilitated session in June.

Did you have any availability next week for a meeting to discuss some of the emerging themes?

Kind regards, s 22(1)(a)(ii)

## [SEC=OFFICIAL]

# Hi s 22(1)(a)(ii)

Sounds great, I'll send through a meeting invite now.

Looking forward to chatting on Thursday!

# Cheers,

s 22(1)(a)(ii

[SEC=OFFICIAL]

# **OFFICIAL**

Hi s 22(1)(a)(ii) let's go for 2pm on Thursday. Half hour should be fine. It would be me and from our end.

# Regards

s 22(1)(a)(ii)

**Subject:** RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi s 22(1)(a)(ii)

Thanks for the response, more than happy to meet and discuss.

At this stage, I can provide detail on trends in feedback and some claims on regulatory burden *should* a change be implemented by the department, although there hasn't been commitment to implement specific changes as of yet (other than those described in the summary & scoping document/stage 1 discussion paper, for example the introduction of a control and traceability standard). We'll need more time for stage 2 to progress in terms of the development of the draft recommendations, which will constitute the specific proposed changes to the framework.

Happy to discuss further, my afternoons are generally pretty free. A few times this week are:

Wednesday after 1pm (excluding 3-3:30pm)

- Thursday after 2pm
- Friday between 1-3:30pm

Kind regards,

s 22(1)(a)(ii

s 22(1)(a)(ii) s 22(1)(a)(ii) From: **Sent:** Friday, 21 April 2023 8:32 AM s 22(1)(a)(ii) s 22(1)(a)(ii) To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au> s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: s 22(1)(a)(ii) s 22(1)(a)(ii) Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

# **OFFICIAL**

# ⊣ i s 22(1)(a)(ii)

Thanks for your email and the progress update. I agree that it would be good to target some of your questions towards issues that might arise in an Impact Analysis. However, it may be opportune to have a discussion about impacts following the feedback from consultation including issues identified through the confidential submissions (to the extent that you can share this) so as to determine whether you're in IA territory. That is, are we in a position to assess whether the proposals arising from the ESCAS review are likely to result in more than a minor regulatory impact? Or do we need more time for Stage 2 to progress further? Perhaps a meeting to discuss would be worthwhile?

#### Regards

s 22(1)(a)(ii) Advisor Office of Impact Analysis | Economic Division Department of the Prime Minister and Cabinet s 22(1)(a)(ii) s 22(1)(a)(ii)

s 22(1)(a)(ii) s 22(1)(a)(ii) From: Sent: Wednesday, 19 April 2023 11:12 AM To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au > s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: s 22(1)(a)(ii)

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

# Hi s 22(1)(a)(ii)

I work in \$22(1)(a)(ii) team and am just reaching out on her behalf – she's acting in another role for 6 weeks, and I am the current point of contact for the ESCAS review.

I wanted to provide an update on our progress in stage 2, particularly as we have extended our timeframe (stage 2 anticipated to conclude in August) and refined various aspects of our approach, including:

- We have published all non-confidential submissions received during stage 1 on the departmental platform <u>Have Your Say</u>
- We will be drafting an aggregated report in response to the submissions, i.e., outlining feedback received and the department's response and consideration of this feedback (est. May)
- We will be engaging with stakeholders in a facilitated session mid-stage 2 (est. early June) to discuss overall themes in the aggregated report and the development of draft recommendations, and
- Once draft recommendations are released for review and consultation, offering informal 1-on-1 sessions with stakeholders (in combination with a formal submission process) to ensure all voices are heard independently prior to finalisation of recommendations.

Considering past feedback from the OIA, going forward would it be beneficial to integrate specific questions on stakeholder impacts into upcoming consultation? E.g., Being deliberate during the consultation on draft recommendations during stage 2 in asking questions of stakeholders, particularly industry, on impact, cost and benefit, etc.

Grateful if you had any comments or recommendations on this, as well as our general approach. I understand the difficulty in commenting, while the perceived impact is still in large part unknown; however, happy to send/discuss the aggregated report on stage 1 analysis of feedback once finalised, if this gives a better indication on the tone of feedback received thus far and general direction the department is considering in response.

Kind regards,

s 22(1)(a)(ii)

A/g Assistant Director | Regulatory Performance and Compliance | \$\frac{s 22(1)(a)(ii)}{2}\$
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 agriculture.gov.au

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >

Sent: Thursday, 2 March 2023 2:43 PM

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for the email on 27 February, the discussion paper and for the discussion on the phone today.

It is not clear at this stage whether the changes proposed are likely to result in 'more than a

minor' regulatory impact. This is partly because the ESCAS framework is fundamentally remaining intact and many of the changes proposed would appear incremental or of a programmatic nature. I note your advice that some industry participants are claiming that the changes might have a significant impact on their commercial viability.

I therefore agree with your proposal that we hold our assessment at this stage and assess the significance of the ESCAS reforms as Stage 2 progresses (about April/May 2023). This will give you an opportunity to assess the claims of those industry participants.

If we determine that the proposal is more than minor, an Impact Analysis will need to be required to be prepared for Stage 3 to inform the decision, consistent with Government requirements.

We look forward to further discussions at this time. In the interim, feel free to contact me (or s 22(1)(a)(ii) to discuss any other issues that might assist with your consultation and policy development process.

## regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division

Department of the Prime Minister and Cabinet
p. s 22(1)(a)(ii) | s 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 27 February 2023 11:01 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## Dear<sup>s 22(1)(a)(ii)</sup>

Thank you for taking the time to chat about the ESCAS Review this morning, and apologies for missing your call on Friday.

Allow me to introduce 222(1)(a)(III) (copied) who is working with me on this project.

As discussed, here is some relevant background on:

# The Exporter Supply Chain Assurance System (ESCAS)

- ESCAS is a regulatory framework that seeks to ensure animal welfare, control and traceability outcomes for feeder and slaughter livestock from the point of arrival in importing countries up until and including the point of slaughter.
- Livestock exporters are the regulated entities under ESCAS. They are responsible for establishing and managing
  arrangements with supply chain partners (i.e. importers, feedlots and abattoirs) in importing countries to ensure that
  ESCAS requirements are met.
- ESCAS was developed in 2011 in response to public outrage following the release of footage on Four Corners depicting
  poor animal handling and slaughter practices at Indonesian abattoirs, and progressively rolled out to all countries
  importing Australian feeder and slaughter livestock during 2012.

- Currently there are around 90 approved ESCAS supply chains across 17 countries.
- ESCAS has since been largely effective in delivering against its intended outcomes.
- Alleged ESCAS non-compliances are investigated by the department and regulatory action taken as indicated and as soon
  as practically possible.
  - Since 2013, less than 0.20% of exported livestock covered by ESCAS have been involved with confirmed ESCAS non-compliances.
  - Reports of alleged ESCAS non-compliance are received from exporters (self-reports 55%), third-parties (animal welfare organisations or private citizens in importing countries 35%), industry groups, included in independent audit reports submitted by exporters or identified by the department.

#### The ESCAS Review

- The department is reviewing components of the ESCAS framework to ensure that it remains fit-for-purpose and supports consistent, risk-based regulation.
- The review is being conducted in 3 stages, with stakeholder engagement at the end of each stage. A Summary and scoping
  document setting out focus areas for the project, work at each stage, our stakeholder engagement approach and key
  review outcomes is attached for your reference.
- Key outcomes of this review include the production of a consolidated, single source reference of ESCAS for departmental staff and stakeholders, and to follow-through with the department's commitment to address recommendations in the <a href="Inspector-General Review of ESCAS">Inspector-General Review of ESCAS (2021)</a>.
- We have just concluded stage 1 of the review, including associated stakeholder engagement. This stage was a gap analysis, with possible areas for improvement to the current ESCAS framework identified as 'challenges'.
  - Targeted stakeholder groups (i.e., livestock exporters and their peak industry bodies, industry groups and animal welfare organisations) were invited to provide constructive feedback on, and propose practical solutions to these specific technical challenges. There was also the opportunity to present challenges that they felt had not been identified.
  - This consultation stage was launched as a survey on the *Have Your Say* platform on 10 January and closed on 21 February 2023
  - The attached *Discussion Paper* sets out identified challenges and is the exhaustive basis on which the *Have Your*Say survey was built.
- We are now in stage 2 of the ESCAS Review, and are reviewing and analysing submissions from our recent consultation stage.
  - The aim of this stage is to use feedback from the first consultation stage to inform recommendations for improvements to ESCAS.
  - o These recommendations will be tested with livestock exporters at the stage 2 stakeholder consultation phase.
- Then, stage 3 of the project will follow, where recommendations are used to review and update ESCAS policies, with the final output being a consolidated document on all aspects of the framework.
  - The plan is to consult publicly at this stage of the review.

#### Interactions with OIA to date

• We met with the OIA \*\*22(1)(a)() and \*\*22(1)(a)(ii) and a industry peak body representative last year, following finalisation of the first version of our Summary and scoping document and prior to the commencement of the review, to discuss views on

stakeholder engagement and whether the review can be conducted in a manner consistent with a RIS-like process, so that a full RIS might not be required at its conclusion and prior to implementation.

- A focus of this meeting was to discuss strong exporter concerns about the department engaging with animal welfare organisations during the review process. Additionally, industry remains opined that animal welfare organisations, being opposed to the livestock export trade and not being directly affected by regulatory decisions, might distort/bias engagement results, and therefore should not be considered key stakeholders for the purpose of engagement.
- We disagree and consider wide engagement necessary to capture the myriad and nuanced views on livestock exports a highly scrutinised industry that continues to polarise. It is important that our process and decisions reflect regulatory best practice and considers contemporary social views on the subject. Animal welfare organisations are a key stakeholder, reflected in their interest in the trade and continued role in reporting alleged ESCAS breaches.
- To date, feedback has been positive and we committed to keep the OIA informed as we progress, to ensure our processes continued to be consistent with a RIS-like process (see email exchange with second).

# To recap our conversation

- I understand that to you knowledge, no formal assessment of our project and approach has been conducted by the OIA and this will need to happen for any definitive advise on whether our approach constitutes a RIS-like process or equivalent.
- Pending your review and assessment, the *Inspector-General Review of ESCAS (2021)* might qualify as a RIS-like process
  equivalent. The basis for this is the extensive consultation that was undertaken as part of the review, and that a primary
  focus of the ESCAS Review is to address its recommendations. If this is a possibility, the decision needs to be endorsed at a
  Deputy Secretary level.
- Integral to an impact analysis is a determination of the magnitude of change and the affected stakeholders. This may be qualitative and subjective, but must be defensible.



• Given that the magnitude of changes will depend on recommendations made as a result of feedback currently being analysed, it might be difficult to determine this until stage 3 of the review (when the outcome of the review is being drafted). However, any assessment on the impacts on industry would be useful.

As discussed, I'd be very grateful for your advice on:

- Anything we need to consider/reconsider about our approach so that our process is consistent with a RIS-like process.
- If you think we might be able to rely on the Inspector-General Review of ESCAS (2021) as a RIS-like equivalent.
- If we should be incorporating into our engagement strategy, a request for industry to quantify the impact of proposed changes to them/the trade, particularly where best practice regulation might be resisted on the basis of burden.

I realise this is a lot of information, but I hope it makes sense and trust that it informs you sufficiently to be able to offer the advice we are seeking.

Please let me know if I have missed or misinterpreted anything, and if you have any questions.

I look forward to further discussions.

Kind regards, s 22(1)(a)(ii)

#### Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: \$ 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Friday, 24 February 2023 4:02 PM To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

#### **OFFICIAL**

Hi <sup>s 22(1)(a)(l)</sup>

I left a message for you but I'm not sure if my landline is working so here is my mobile number below. If you could contact me, that would be great.

Regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) s 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:32 PM s 22(1)(a)(ii) To: \$ 22(1)(a)(ii) <

Subject: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

Can you get in touch with \$22(1)(a)(1) and let her know you're the new lead on this pls?

We will need to give them some advice about how to meet the independent review requirements (noting this commenced under the former arrangements)

s 22(1)(a)(l)

s 22(1)(a)(ii) Senior Adviser Office of Impact Analysis

p. s 22(1)(a)(ii) | m. s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:26 PM To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(1)

I hope 2023 has started off well for you and your team.

I am reaching out with a status update on the ESCAS Review.

We recently concluded the first of 3 stakeholder consultation stages, which was launched as a survey on the *Have Your Say* platform from 10 January to 21 February 2023. Targeted stakeholders were invited to provide constructive feedback on specific technical challenges to the ESCAS framework. Survey questions are reflected in the Discussion paper, attached for your interest. We are now collating and analysing feedback received and will use it to inform recommendations for improvements to ESCAS in stage 2 of this project.

We would greatly appreciate your advice/confirmation that our processes remain aligned with a RIS-like process, and if there are any relevant considerations from your perspective, on how feedback is handled and analysed, noting that some submissions have been marked as confidential.

Happy to meet to discuss if easier.

Kind regards, s 22(1)(a)(ii)

#### Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: Helpdesk-OIA < <u>Helpdesk-OIA@pmc.gov.au</u>>

Sent: Wednesday, 7 December 2022 12:30 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(ii)

Thanks very much for sending this through, and apologies for the delay in my response. I've reviewed the summary and scoping document and have no major concerns. It's good to hear that consultation will be expanded. Seeking quantitative evidence of how proposed solutions will impact various stakeholder groups will assist in providing a more detailed outline of the anticipated costs and benefits.

I am happy to talk through the changes to the Impact Analysis framework once they are settled and am keen to ensure OIA supports you through this impact analysis process.

Kind regards,

s 22(1)(a)(ii) (she/her) | Adviser

Office of Impact Analysis

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Monday, 28 November 2022 6:52 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Hi<sup>s 22(1)(a)(II</sup>

I'm just reaching out from our team with an update on the ESCAS Review and upcoming stakeholder consultation, to keep you in the

loop.

We have released a revised summary and scoping document (attached), to reflect our updated approach to stakeholder engagement. We intend to include a wider group of stakeholders at stage 1 for challenge identification/proposal of solutions, then a more targeted group later on for the testing of recommendations.

We have completed the stage 1 desktop review, and are about to commence stage 1 consultation. As previously discussed, we have contracted a team for their technical expertise to assist with our review, and they have developed draft material for stakeholder consultation. We are reviewing this material internally, prior to publication on the department's engagement platform 'Have Your Say'.

Any feedback or comments on how our current approach may impact the RIS process would be greatly appreciated.

Kind regards,

#### s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance | s 22(1)(a)(ii)
Live Animal Exports Branch | Plant & Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

awe.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 14 November 2022 4:32 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Thanks very much for getting back to us, \$22(1)(a)(II

I'll be in touch again leading up our second consultation stage, to seek your thoughts on our approach at the time.

Kind regards

s 22(1)(a)(II)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 14 November 2022 5:07 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

# **OFFICIAL**

Good afternoon 5 22(1)(a)(ii)

Thanks very much for providing these documents for OBPR's review. Thanks very much for providing these documents for OBPR's review. Thanks very much for providing these documents and in order to meet the requirements to be certified in lieu of a RIS, the following will need to be considered and included in the development of the review:

- When presenting recommendations to address identified problems in stages 2 and 3, there should be a range of options considered, including at least one non-regulatory option.
- In order to meet the requirements, the final document will need to analyse the costs and benefits of each option. We suggest consultation in stage 2 should include questions to draw out expected costs and benefits from stakeholders. Stakeholders should be encouraged to provide any evidence, data or statistics of the quantitative impact various options may have on themselves, the community or other groups. Where quantification is not possible, stakeholders should be encouraged to be specific in qualitative assessments of likely impacts.

We're happy to discuss these points further if you would like.

Kind regards,

s 22(1)(a)(ii) | Adviser

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. <u>www.pmc.gov.au</u>

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Friday, 4 November 2022 5:17 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)
Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(ll)

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review. As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we
  will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards, s 22(1)(a)(ii)

**Senior Veterinary Officer** 

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

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s 22(1)(a)(ii)

Advisor, Office of Impact Analysis
s 22(1)(a)(ii)
or s 22(1)(a)(ii)
3 22(1)(a)(ii)

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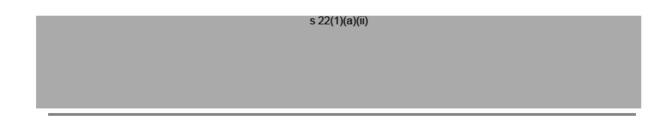
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\_\_\_\_\_



----- Original Message -----22(1)(a)(ii) < s 22(1)(a)(ii)

To: OIA Help Desk helpdesk-oia <helpdesk-oia@pmc.gov.au>; OBPR Mailbox <helpdesk-

oia@pmc.gov.au>; **Cc:** s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii) ع حدر ۱)(a)(ii) 2(1)(a)(ii) ے د ع حدر ١ ١/١٥/١١١ <

Subject: OBPR22-03259 - Exporter Supply Chain Assurance System (ESCAS) Review - stage 2

Aggregated Report: Challenges and feedback June 2023 [SEC=OFFICIAL]

# **OFFICIAL**



 Original Message s 22(1)(a)(ii)

From:

Received: Fri Jul 21 2023 11:26:22 GMT+1000 (Australian Eastern Standard Time)

To: s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii)

Cc: OIA Help Desk nelpdesk-oia <nelpdesk-oia@pmc.gov.au>; OBPR Mailbox <nelpdeskoia@pmc.gov.au>;

Subject: State-of-play==>ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

#### **OFFICIAL**

Fyi in particular: In general, the difficulty up to this stage has been in determining when a decision can be made on whether an Impact Analysis will be required. Throughout stage 1 and part of stage 2, it seemed premature as we were still obtaining stakeholder views on the challenges and potential solutions - the degree and number of potential changes to the framework were not yet fully realised.

We are now drafting these recommendations and have an initial rough draft that is being reviewed by our team (we still need to determine feasibility, gaps, level of detail, etc.). Happy to meet with you in the coming weeks – in particular, let me know if it would be useful to share draft content at this stage, or wait until we are closer to finalising the draft recommendations

s 22(1)(a)(ii) s 22(1)(a)(ii) From: Sent: Friday, 21 July 2023 11:13 AM s 22(1)(a)(ii) To: S 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Helpdesk-OIA <Helpdesk-OIA@pmc.gov.au>; s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Sorry to have missed your call – I've just returned from a couple weeks leave! Nice to e-meet you, and looking forward to working with you as we progress the Exporter Supply Chain Assurance System (ESCAS) review.

In terms of an update on the current progress, we are currently halfway through stage 2 and have recently published the Stage 2 Aggregated Report on our Have Your Say consultation page (please see attached). This report contains the department's high-level analysis of the submissions received at stage 1, and considerations for formulating recommendations to

address challenges within the ESCAS framework.

As a general summary of the themes, the stage 1 submissions often reflected the opposed viewpoints held by our stakeholders.

- Primary areas of contention included the department's approach to noncompliance
  management under ESCAS, as well as control and traceability; submissions disagreed on
  whether the various challenges under these focus areas existed, as well as gave varying
  opinion as to how they should be addressed and managed, e.g., whether to focus on
  outcomes-based versus prescriptive requirements.
- There was also a significant amount of feedback (and discrepancy) on the ESCAS Animal Welfare Standards and their relation to international/domestic standards.

# To give a recap of the stages:

- **Stage 1** included a desktop review to identify potential challenges in the ESCAS framework, which were documented in the Stage 1 Discussion Paper. Many challenges were previously identified in the Inspector-General of Live Animal Exports' review of ESCAS in 2021 (this report is one of the primary focuses for the review to address), and others originate from industry research papers, internal process documents, noncompliance reports, and ESCAS documentation/standards. We then conducted formal consultation on the discussion paper to gain stakeholder perspectives on whether they agreed or disagreed with the existence of the challenges, and where relevant, the proposal of solutions to address the challenges.
- **Stage 2** so far has included the review of stakeholder feedback from stage 1, contained in the Stage 2 Aggregated Report. We followed up this publication with a broadcast session on 7 July 2023, where we presented the content of the aggregated report, provided opportunity for questions and outlined the next steps.
  - We are now organising one-on-one sessions with stakeholders, for anything that
    may have been missed or misinterpreted from the stage 1 feedback. We are aiming
    to conduct these over the next 1.5 weeks. Any relevant feedback will be
    incorporated into the draft recommendations for improvements to the
    framework, which we are in the initial stages of drafting.
  - Once the draft recommendations are finalised, we will commence formal consultation on the recommendations via Have Your Say. We anticipate this will occur in September.
- **Stage 3** (refresh and production of materials) will include finalising the recommendations and conducting consultation on the implementation of the final recommendations.

In general, the difficulty up to this stage has been in determining <u>when</u> a decision can be made on whether an Impact Analysis will be required. Throughout stage 1 and part of stage 2, it seemed premature as we were still obtaining stakeholder views on the challenges and potential solutions – the degree and number of potential changes to the framework were not yet fully realised.

We are now drafting these recommendations and have an initial rough draft that is being reviewed by our team (we still need to determine feasibility, gaps, level of detail, etc.). Happy to meet with you in the coming weeks — in particular, let me know if it would be useful to share draft content at this stage, or wait until we are closer to finalising the draft recommendations.

Hope that makes sense and happy to discuss further.

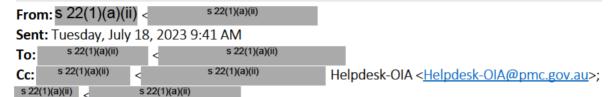
Kind regards,

# s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance and Compliance | \$ 22(1)(a)(ii)
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

agriculture.gov.au



Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# **OFFICIAL**

s 22(1)(a)(ii)

Following up my previous email – are you able to supply an update on state-of-play re. the Exporter Supply Chain Assurance System proposal. Happy to discuss at a time that best suits you.

# Regards,

s 22(1)(a)(ii)

?

s 22(1)(a)(ii) | Adviser, Office of Impact Analysis Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

Ngunawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

s 22(1)(a)(ii) w. pmc.gov.au

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: s 22(1)(a)(ii)

Sent: Tuesday, 11 July 2023 10:43 AM

#### **OFFICIAL**



Gave you a call to introduce myself as your new first point of contact in OIA.

Looking forward to working with you on the Exporter Supply Chain Assurance System issue (and other issues).

# 

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Sent: Monday, 10 July 2023 11:21 AM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >; Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >;

s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(iii)

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

I hope that you've been well.

I am just reaching out to inform you that will be taking over the relevant portfolio from today, and will therefore be dealing with any possible Impact Analysis requirements from here. I have cc'd them in this email, so that when you've completed the consolidation of the results from the consultation that you've recently undertaken, you can both organise a meeting.

Kind regards

s 22(1)(a)(ii)

s 22(1)(a)(ii) | Adviser

Office of Impact Analysis | Economic Division | Department of the Prime Minister and Cabinet s 22(1)(a)(ii) s 22(1)(a)(ii) I e. w. pmc.gov.au Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600 Original Message s 22(1)(a)(ii) From: Received: Fri Jun 02 2023 17:15:04 GMTI +1000 (Australian Eastern Standard Time) To: < u>: s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: ر (1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) UIA Help Desk nelpgesk-ola <nelpgesk-ola@pmc.gov.au>; OBPK Mailbox < neipaesk-ola@pmc.gov.au >; s 22(1)(a)(ii) Subject: RE: ESCAS Review: Contact Points with the OBPK OBPK22-03259 [SEC=OFFICIAL] Hi <sup>s 22(1)(a)(ii)</sup> Apologies for the change – it would be great if we could actually postpone the update at this time, as it will take us a bit longer than expected to publish the draft report and we are finalising details for ongoing stakeholder engagement over the coming weeks. I am anticipating it will be more productive to meet once we have the draft report finalised (sorry for reaching out prematurely!). Will be in touch and apologies for any inconvenience. Kind regards, s 22(1)(a)(ii) s 22(1)(a)(ii) From: Sent: Tuesday, May 30, 2023 5:58 PM s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >; s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL] Hi <sup>s 22(1)(a)(ii)</sup> Thanks for the quick response and that sounds good – afternoon works for us as well! I'll send through a meeting invite shortly, and looking forward to speaking next week. Kind regards, s 22(1)(a)(ii) s 22(1)(a)(ii) From: s 22(1)(a)(ii) **Sent:** Tuesday, May 30, 2023 3:15 PM s 22(1)(a)(ii) s 22(1)(a)(ii) To:

Cc: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >;

s 22(1)(a)(ii)



Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

#### **OFFICIAL**

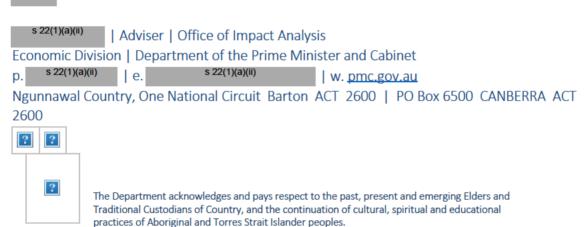
Good afternoon s 22(1)(a)

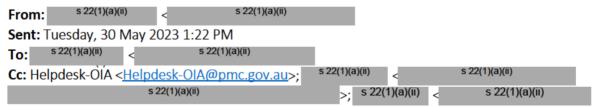
Thanks for reaching out, glad to hear from you. Would you also be able to include (cc'd) on a discussion invite? He's supporting me in \$\frac{s 22(1)(a)(ii)}{2}\$ absence.

Would next Wednesday work? We are free any time after 1pm. Otherwise, happy to provide some other times.

# Kind regards







Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# Hi <sup>s 22(1)(a)(ii)</sup>

I am just reaching out with an update on the ESCAS review since we spoke last – we have completed a first draft of the aggregated report, on the department's analysis of the feedback received during stage 1 consultation.

We are currently working to finalise this draft, before publishing on HYS for stakeholders to view prior to the facilitated session in June.

Did you have any availability next week for a meeting to discuss some of the emerging themes?

Kind regards, s 22(1)(a)(ii s 22(1)(a)(ii) From: s 22(1)(a)(ii) To: Cc:

**Sent:** Monday, April 24, 2023 4:03 PM s 22(1)(a)(ii)

s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii)

s 22(1)(a)(ii) Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >;

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

Hi s 22(1)(a)(ii)

Sounds great, I'll send through a meeting invite now.

Looking forward to chatting on Thursday!

Cheers,

s 22(1)(a)(ii)

s 22(1)(a)(ii) From:

**Sent:** Monday, 24 April 2023 3:58 PM

s 22(1)(a)(ii)

s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Cc:

s 22(1)(a)(ii) Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>;

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

# **OFFICIAL**

Hi s 22(1)(a)(ii) let's go for 2pm on Thursday. Half hour should be fine. It would be me and s 22(1)(a)(iii) from our end.

Regards

s 22(1)(a)(ii)

s 22(1)(a)(ii) From:

**Sent:** Monday, 24 April 2023 2:02 PM

s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) s 22(1)(a)(ii) Cc: s 22(1)(a)(ii) Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>; s 22(1)(a)(ii) s 22(1)(a)(ii)

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi s 22(1)(a)(ii)

Thanks for the response, more than happy to meet and discuss.

At this stage, I can provide detail on trends in feedback and some claims on regulatory burden

should a change be implemented by the department, although there hasn't been commitment to implement specific changes as of yet (other than those described in the summary & scoping document/stage 1 discussion paper, for example the introduction of a control and traceability standard). We'll need more time for stage 2 to progress in terms of the development of the draft recommendations, which will constitute the specific proposed changes to the framework.

Happy to discuss further, my afternoons are generally pretty free. A few times this week are:

- Wednesday after 1pm (excluding 3-3:30pm)
- Thursday after 2pm
- Friday between 1-3:30pm

Kind regards,

s 22(1)(a)(ii)

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

# **OFFICIAL**

⊣i s 22(1)(a)(ii)

Thanks for your email and the progress update. I agree that it would be good to target some of your questions towards issues that might arise in an Impact Analysis. However, it may be opportune to have a discussion about impacts following the feedback from consultation including issues identified through the confidential submissions (to the extent that you can share this) so as to determine whether you're in IA territory. That is, are we in a position to assess whether the proposals arising from the ESCAS review are likely to result in more than a minor regulatory impact? Or do we need more time for Stage 2 to progress further? Perhaps a meeting to discuss would be worthwhile?

#### Regards

S 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division

Department of the Prime Minister and Cabinet
p. S 22(1)(a)(ii) | S 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

**Sent:** Wednesday, 19 April 2023 11:12 AM **To:** Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) <

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

## [SEC=OFFICIAL]

# Hi s 22(1)(a)(ii)

I work in \$\frac{s}{22(1)(a)(ii)}\$ team and am just reaching out on her behalf – she's acting in another role for 6 weeks, and I am the current point of contact for the ESCAS review.

I wanted to provide an update on our progress in stage 2, particularly as we have extended our timeframe (stage 2 anticipated to conclude in August) and refined various aspects of our approach, including:

- We have published all non-confidential submissions received during stage 1 on the departmental platform <u>Have Your Say</u>
- We will be drafting an aggregated report in response to the submissions, i.e., outlining feedback received and the department's response and consideration of this feedback (est. May)
- We will be engaging with stakeholders in a facilitated session mid-stage 2 (est. early June) to discuss overall themes in the aggregated report and the development of draft recommendations, and
- Once draft recommendations are released for review and consultation, offering informal 1-on-1 sessions with stakeholders (in combination with a formal submission process) to ensure all voices are heard independently prior to finalisation of recommendations.

Considering past feedback from the OIA, going forward would it be beneficial to integrate specific questions on stakeholder impacts into upcoming consultation? E.g., Being deliberate during the consultation on draft recommendations during stage 2 in asking questions of stakeholders, particularly industry, on impact, cost and benefit, etc.

Grateful if you had any comments or recommendations on this, as well as our general approach. I understand the difficulty in commenting, while the perceived impact is still in large part unknown; however, happy to send/discuss the aggregated report on stage 1 analysis of feedback once finalised, if this gives a better indication on the tone of feedback received thus far and general direction the department is considering in response.

Kind regards,

s 22(1)(a)(ii)

A/g Assistant Director | Regulatory Performance and Compliance | \$\frac{s 22(1)(a)(ii)}{2}\$
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 agriculture.gov.au

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Sent: Thursday, 2 March 2023 2:43 PM

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

## [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for the email on 27 February, the discussion paper and for the discussion on the phone today.

It is not clear at this stage whether the changes proposed are likely to result in 'more than a minor' regulatory impact. This is partly because the ESCAS framework is fundamentally remaining intact and many of the changes proposed would appear incremental or of a programmatic nature. I note your advice that some industry participants are claiming that the changes might have a significant impact on their commercial viability.

I therefore agree with your proposal that we hold our assessment at this stage and assess the significance of the ESCAS reforms as Stage 2 progresses (about April/May 2023). This will give you an opportunity to assess the claims of those industry participants.

If we determine that the proposal is more than minor, an Impact Analysis will need to be required to be prepared for Stage 3 to inform the decision, consistent with Government requirements.

We look forward to further discussions at this time. In the interim, feel free to contact me (or s 22(1)(a)(ii) to discuss any other issues that might assist with your consultation and policy development process.

#### regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division

Department of the Prime Minister and Cabinet
p. s 22(1)(a)(ii) | s 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 27 February 2023 11:01 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Dear<sup>s 22(1)(a)(ii)</sup>

Thank you for taking the time to chat about the ESCAS Review this morning, and apologies for missing your call on Friday.

Allow me to introduce \$22(1)(a)(II) (copied) who is working with me on this project.

As discussed, here is some relevant background on:

# The Exporter Supply Chain Assurance System (ESCAS)

 ESCAS is a regulatory framework that seeks to ensure animal welfare, control and traceability outcomes for feeder and slaughter livestock from the point of arrival in importing countries up until and including the point of slaughter.

- Livestock exporters are the regulated entities under ESCAS. They are responsible for establishing and managing arrangements with supply chain partners (i.e. importers, feedlots and abattoirs) in importing countries to ensure that ESCAS requirements are met.
- ESCAS was developed in 2011 in response to public outrage following the release of footage on *Four Corners* depicting poor animal handling and slaughter practices at Indonesian abattoirs, and progressively rolled out to all countries importing Australian feeder and slaughter livestock during 2012.

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- Currently there are around 90 approved ESCAS supply chains across 17 countries.
- ESCAS has since been largely effective in delivering against its intended outcomes.
- Alleged ESCAS non-compliances are investigated by the department and regulatory action taken as indicated and as soon
  as practically possible.

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- Since 2013, less than 0.20% of exported livestock covered by ESCAS have been involved with confirmed ESCAS non-compliances.
- Reports of alleged ESCAS non-compliance are received from exporters (self-reports 55%), third-parties (animal welfare organisations or private citizens in importing countries 35%), industry groups, included in independent audit reports submitted by exporters or identified by the department.

#### The ESCAS Review

- The department is reviewing components of the ESCAS framework to ensure that it remains fit-for-purpose and supports consistent, risk-based regulation.
- The review is being conducted in 3 stages, with stakeholder engagement at the end of each stage. A Summary and scoping
  document setting out focus areas for the project, work at each stage, our stakeholder engagement approach and key
  review outcomes is attached for your reference.
- Key outcomes of this review include the production of a consolidated, single source reference of ESCAS for departmental staff and stakeholders, and to follow-through with the department's commitment to address recommendations in the <u>Inspector-General Review of ESCAS (2021)</u>.
- We have just concluded stage 1 of the review, including associated stakeholder engagement. This stage was a gap analysis, with possible areas for improvement to the current ESCAS framework identified as 'challenges'.

•

- Targeted stakeholder groups (i.e., livestock exporters and their peak industry bodies, industry groups and animal
  welfare organisations) were invited to provide constructive feedback on, and propose practical solutions to these
  specific technical challenges. There was also the opportunity to present challenges that they felt had not been
  identified.
- This consultation stage was launched as a survey on the *Have Your Say* platform on 10 January and closed on 21 February 2023.
- The attached *Discussion Paper* sets out identified challenges and is the exhaustive basis on which the *Have Your*Say survey was built.
- We are now in stage 2 of the ESCAS Review, and are reviewing and analysing submissions from our recent consultation stage.

•

- The aim of this stage is to use feedback from the first consultation stage to inform recommendations for improvements to ESCAS.
- These recommendations will be tested with livestock exporters at the stage 2 stakeholder consultation phase.
- Then, stage 3 of the project will follow, where recommendations are used to review and update ESCAS policies, with the final output being a consolidated document on all aspects of the framework.

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• The plan is to consult publicly at this stage of the review.

#### Interactions with OIA to date

- We met with the OIA 222(1)(a)(a) and 222(1)(a)(b) and a industry peak body representative last year, following finalisation of the first version of our *Summary and scoping document* and prior to the commencement of the review, to discuss views on stakeholder engagement and whether the review can be conducted in a manner consistent with a RIS-like process, so that a full RIS might not be required at its conclusion and prior to implementation.
  - A focus of this meeting was to discuss strong exporter concerns about the department engaging with animal welfare organisations during the review process. Additionally, industry remains opined that animal welfare organisations, being opposed to the livestock export trade and not being directly affected by regulatory decisions, might distort/bias engagement results, and therefore should not be considered key stakeholders for the purpose of engagement.
  - We disagree and consider wide engagement necessary to capture the myriad and nuanced views on livestock exports a highly scrutinised industry that continues to polarise. It is important that our process and decisions reflect regulatory best practice and considers contemporary social views on the subject. Animal welfare organisations are a key stakeholder, reflected in their interest in the trade and continued role in reporting alleged ESCAS breaches.
- To date, feedback has been positive and we committed to keep the OIA informed as we progress, to ensure our processes
  continued to be consistent with a RIS-like process (see email exchange with s22(1)(a)) below).

#### To recap our conversation

- I understand that to you knowledge, no formal assessment of our project and approach has been conducted by the OIA and this will need to happen for any definitive advise on whether our approach constitutes a RIS-like process or equivalent.
- Pending your review and assessment, the *Inspector-General Review of ESCAS (2021)* might qualify as a RIS-like process equivalent. The basis for this is the extensive consultation that was undertaken as part of the review, and that a primary focus of the ESCAS Review is to address its recommendations. If this is a possibility, the decision needs to be endorsed at a Deputy Secretary level.
- Integral to an impact analysis is a determination of the magnitude of change and the affected stakeholders. This may be qualitative and subjective, but must be defensible.



• Given that the magnitude of changes will depend on recommendations made as a result of feedback currently being analysed, it might be difficult to determine this until stage 3 of the review (when the outcome of the review is being drafted). However, any assessment on the impacts on industry would be useful.

As discussed, I'd be very grateful for your advice on:

- Anything we need to consider/reconsider about our approach so that our process is consistent with a RIS-like process.
- If you think we might be able to rely on the Inspector-General Review of ESCAS (2021) as a RIS-like equivalent.
- If we should be incorporating into our engagement strategy, a request for industry to quantify the impact of proposed changes to them/the trade, particularly where best practice regulation might be resisted on the basis of burden.

I realise this is a lot of information, but I hope it makes sense and trust that it informs you sufficiently to be able to offer the advice we are seeking.

Please let me know if I have missed or misinterpreted anything, and if you have any questions.

I look forward to further discussions.

Kind regards, s 22(1)(a)(ii)

#### Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Friday, 24 February 2023 4:02 PM To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

Hi <sup>s 22(1)(a)(l)</sup>

I left a message for you but I'm not sure if my landline is working so here is my mobile number below. If you could contact me, that would be great.

Regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) s 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:32 PM s 22(1)(a)(ii) To: s 22(1)(a)(ii) <

Subject: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

Can you get in touch with \$22(1)(a)(1) and let her know you're the new lead on this pls?

We will need to give them some advice about how to meet the independent review requirements (noting this commenced under the former arrangements)

s 22(1)(a)(l)

1)(a)(ii) Senior Adviser Office of Impact Analysis

p. s 22(1)(a)(ii) | m. s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:26 PM To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(1)

I hope 2023 has started off well for you and your team.

I am reaching out with a status update on the ESCAS Review.

We recently concluded the first of 3 stakeholder consultation stages, which was launched as a survey on the *Have Your Say* platform from 10 January to 21 February 2023. Targeted stakeholders were invited to provide constructive feedback on specific technical challenges to the ESCAS framework. Survey questions are reflected in the Discussion paper, attached for your interest. We are now collating and analysing feedback received and will use it to inform recommendations for improvements to ESCAS in stage 2 of this project.

We would greatly appreciate your advice/confirmation that our processes remain aligned with a RIS-like process, and if there are any relevant considerations from your perspective, on how feedback is handled and analysed, noting that some submissions have been marked as confidential.

Happy to meet to discuss if easier.

Kind regards, s 22(1)(a)(ii)

#### Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: Helpdesk-OIA < <u>Helpdesk-OIA@pmc.gov.au</u>>

Sent: Wednesday, 7 December 2022 12:30 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(ii)

Thanks very much for sending this through, and apologies for the delay in my response. I've reviewed the summary and scoping document and have no major concerns. It's good to hear that consultation will be expanded. Seeking quantitative evidence of how proposed solutions will impact various stakeholder groups will assist in providing a more detailed outline of the anticipated costs and benefits.

I am happy to talk through the changes to the Impact Analysis framework once they are settled and am keen to ensure OIA supports you through this impact analysis process.

Kind regards,

s 22(1)(a)(ii) (she/her) | Adviser

Office of Impact Analysis

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Monday, 28 November 2022 6:52 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Hi<sup>s 22(1)(a)(II</sup>

I'm just reaching out from our team with an update on the ESCAS Review and upcoming stakeholder consultation, to keep you in the

loop.

We have released a revised summary and scoping document (attached), to reflect our updated approach to stakeholder engagement. We intend to include a wider group of stakeholders at stage 1 for challenge identification/proposal of solutions, then a more targeted group later on for the testing of recommendations.

We have completed the stage 1 desktop review, and are about to commence stage 1 consultation. As previously discussed, we have contracted a team for their technical expertise to assist with our review, and they have developed draft material for stakeholder consultation. We are reviewing this material internally, prior to publication on the department's engagement platform 'Have Your Say'.

Any feedback or comments on how our current approach may impact the RIS process would be greatly appreciated.

Kind regards,

#### s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance | \$ 22(1)(a)(ii)
Live Animal Exports Branch | Plant & Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

awe.gov.au

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Monday, 14 November 2022 4:32 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(iii) <

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Thanks very much for getting back to us, 522(1)(a)(II

I'll be in touch again leading up our second consultation stage, to seek your thoughts on our approach at the time.

Kind regards

s 22(1)(a)(II)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 14 November 2022 5:07 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

## **OFFICIAL**

# Good afternoon 5 22(1)(a)(ii)

Thanks very much for providing these documents for OBPR's review. and I have discussed the documents and in order to meet the requirements to be certified in lieu of a RIS, the following will need to be considered and included in the development of the review:

- When presenting recommendations to address identified problems in stages 2 and 3, there should be a range of options considered, including at least one non-regulatory option.
- In order to meet the requirements, the final document will need to analyse the costs and benefits of each option. We suggest consultation in stage 2 should include questions to draw out expected costs and benefits from stakeholders.
   Stakeholders should be encouraged to provide any evidence, data or statistics of the quantitative impact various options may have on themselves, the community or other groups. Where quantification is not possible, stakeholders should be encouraged to be specific in qualitative assessments of likely impacts.

We're happy to discuss these points further if you would like.

Kind regards,

s 22(1)(a)(ii) | Adviser

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Friday, 4 November 2022 5:17 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(II)

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review. As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we
  will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards, s 22(1)(a)(ii)

Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division Phone: +61 | 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

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s 22(1)(a)(ii)

Advisor, Office of Impact Analysis
s 22(1)(a)(ii)
or s 22(1)(a)(ii)
3 22(1)(a)(ii)

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s 22(1)(a)(ii)
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# **OFFICIAL**

Hi s 22(1)

Much appreciated! We are still sorting a meeting time, and will send you the invite once it's settled.

Looking forward to chatting!

Kind regards,

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: s 22(1)(a)(ii) < s 22(1)(a)(ii) awe.gov.au>

Sent: Tuesday, 13 September 2022 12:20 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: Helpdesk-OBPR < Helpdesk-OBPR@pmc.gov.au>; s 22(1)(a)(ii)

< s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(iii)

S 22(1)(a)(iii) < s 22(1)(a)(iii) < Mackett, Joffrid

<Joffrid.Mackett@agriculture.gov.au>

Subject: RE: OBPR - ESCAS framework review project - suitable contact [SEC=OFFICIAL]

Hi s 22(1)(a)(i

As Joff has foreshadowed below, we have now sent our cleared ESCAS Review summary and scoping document to ALEC. I've attached a copy of the version sent out for your records.

**Thanks** 



s 22(1)(a)(ii)

A/g Director

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone +61 s 22(1)(a)(ii)
Mobile +61 s 22(1)(a)(ii)
Department of Agriculture, Fisheries and Forestry
18 Marcus Clarke St, Canberra ACT 2601 Australia
GPO Box 858 Canberra ACT 2601 Australia

From: Mackett, Joffrid < Joffrid.Mackett@agriculture.gov.au >

Sent: Wednesday, 7 September 2022 11:38 AM

To: s 22(1)(a)(ii)

 Cc:
 helpdesk-obpr@pmc.gov.au;
 s 22(1)(a)(ii)
 s 22(1)(a)(ii)
 s 22(1)(a)(ii)

 s 22(1)(a)(ii)
 s 22(1)(a)(ii)
 s 22(1)(a)(ii)

 s 22(1)(a)(iii)
 s 22(1)(a)(iii)

Subject: RE: OBPR - ESCAS framework review project - suitable contact [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for your time this morning, was good talking to you.

As discussed, we will be keen to engage early with you and to keep you up to date on progress with the review so that we can hopefully minimise any last minute work at the back end of the review – it will also be great if in the end our review report can actually be used to meet the RIS requirements (my poor language, but you know what I mean).

I have copied s 22(1)(a)(ii) and and into this email so you can include them in the meeting with ALEC (I will fill them in).

Here is the link to the Inspector General's review of ESCAS that I mentioned – you can see where we have indicated we would consider recommendations in our ESCAS review: Review of the Exporter Supply Chain Assurance System (iglae.gov.au)

Finally, we will send you a copy of our ESCAS Review Summary and Scoping document once it has been cleared and provided to ALEC.

Cheers

Joff

Joffrid Mackett
Assistant Secretary
Live Animal Export Branch | Plant and Live Animal Export Division
Phone +61 2 6272 5435
Mobile s 47F

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke St, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

Web: agriculture.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Tuesday, 6 September 2022 5:49 PM

To: Mackett, Joffrid < <u>Joffrid.Mackett@agriculture.gov.au</u>>
Cc: helpdesk-obpr@pmc.gov.au;

s 22(1)(a)(ii)

Subject: OBPR - ESCAS framework review project - suitable contact [SEC=OFFICIAL]

Hi Joff,

from OBPR called me earlier today to talk live sheep phase out. The are also looking for someone in your branch to talk about the ESCAS framework review. Would you please get the appropriate person in your team to reach out to \$\frac{822(1)(a)(i)}{2}\$ (details below) to discuss.

s 22(1)(a)(ii) | Adviser

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(ii) | w. <u>www.pmc.gov.au</u>

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

Cheers, s 22(1)(a)



s 22(1)(a)(ii)

Director | \$ 22(1)(a)(ii) or \$ 22(1)(a)(ii) Unclassified email: \$ 22(1)(a)(ii)

Protected email: s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry Business Reform Branch | Trade Reform Division GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

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Contact <u>trade.modernisation@agriculture.gov.au</u>

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s 22(1)(a)(ii)
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--- Original Message ----
From: OIA Help Desk helpdesk-oia <helpdesk-oia@pmc.gov.au>;
Received: Tue Nov 14 2023 15:14:03 GMT+1100 (Australian Eastern Daylight Time)
       s 22(1)(a)(ii)
                                    s 22(1)(a)(ii)
To:
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Cc: $ 22(1)(a)(ii) <
                         s 22(1)(a)(ii)
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         ع حدر ۱)(a)(ii)
                                                  s 22(1)(a)(ii)
                                                                     OIA Help Desk helpdesk-ola
<helpdesk-oia@pmc.gov.au>; OBPR Mailbox <helpdesk-oia@pmc.gov.au>;
Subject: ESCAS Review - Impact information stage 2 consutation OBPR22-03259 [SEC=OFFICIAL]
```

s 22(1)(a)(ii)

Called and left a voice message - thinking I'd like to take up your offer of further discussion. My initial thought is the sooner quantified impact information begins to be assembled the better / easier in terms of satisfying possible impact analysis requirements down the track. For example, if you aimed to glean some high level, indicative (order of magnitude) quantified impact information during stage 2 consultation, this could assist in collecting more detailed information (as may be required) in stage 3.

That said, I am also thinking the impact on Australian exporters from many of the recommendations may be "no more than minor" compared to the status quo / no policy change.

Thanks and regards, s 22(1) I Adviser, Office of Impact Analysis Department of the Prime Minister and Cabinet s 22(1)(a)(ii) Ngunnawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600 s 22(1)(a)(ii) w. pmc.gov.au e. The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples. -- Original Message ---s 22(1)(a)(ii) s 22(1)(a)(ii) From: Received: Mon Nov 13 2023 12:14:02 GMT+1100 (Australian Eastern Daylight Time) **To:** s 22(1)(a)(ii) s 22(1)(a)(ii)

 Cc:
 s 22(1)(a)(ii)
 s 22(1)(a)(ii)</

**Subject:** RE: Ditto, Looking forward to catching-up Friday==> Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for taking my call earlier – as discussed, please find the updated ESCAS review recommendations. These are close to final and just undergoing review by our Comms team before formal approval by our Assistant Secretary.

Since you last saw the draft, the main changes include the finalisation of the recommendations and additional sections covering the overview, approach to consultation and guiding principles.

s 47E(d)

We are planning to go out for stage 2 consultation from <u>20 November to 18 December</u>. We are thinking it might not be appropriate to include impact questions in the upcoming survey (also since the targeted stakeholders include both regulated and non-regulated entities). Rather, that stage 3 would be the best opportunity to gather comments on the impact, and that this could include various touchpoints throughout stage 3.

Grateful if you had any comments on the table or advice on our approach. More than happy to discuss further or set up a meeting this week.

Kind regards,

s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance and Compliance | \$22(1)(a)(ii)

Live Animal Export Branch

Plant and Live Animal Exports, Welfare and Regulation Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

agriculture.gov.au

From: S 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, October 16, 2023 2:27 PM

**Subject:** RE: Ditto, Looking forward to catching-up Friday==> Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

**Subject:** RE: Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

Thanks \$ 22(1)(a)(ii) no worries at all.

Friday works well for us, we are available most of the day and it would be great to meet in the morning.

I am happy to send through an invite shortly for 11-11:30am – looking forward to meeting with you then.

Kind regards,

s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance and Compliance | \$ 22(1)(a)(ii)

Live Animal Export Branch

Plant and Live Animal Exports, Welfare and Regulation Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

agriculture.gov.au

From: S 22(1)(a)(ii) < s 22(1)(a)(ii)

**Sent:** Friday, October 13, 2023 4:15 PM

Cc: \$ 22(1)(a)(ii) < \$

Subject: RE: Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

s 22(1)(a)(ii)

To:

Yes useful context, thanks

s 22(1)(a)(ii)

Unfortunately none of those times suit – on training all day + meetings already booked for those time on Wed.

How are you placed Thursday 19<sup>th</sup> other than 11-12 or 2-3; or Friday 20<sup>th</sup> before 3PM

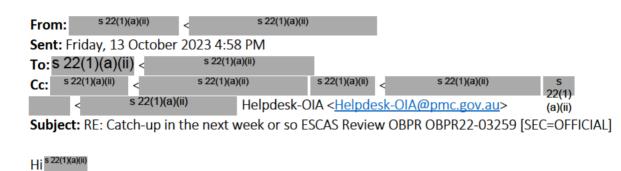
Thanks again and regards,

s 22(1)

s 22(1)(a)(ii) | Adviser, Office of Impact Analysis

Department of the Prime Minister and Cabinet





I hope the draft recommendations have been useful in providing context – I am just reaching out to see whether you and team have availability next week to meet and discuss?

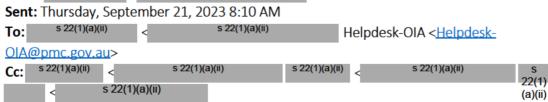
We have time on Tuesday afternoon (between 2-3:30pm) and Wednesday (between 11-1pm or 2-3pm).

More than happy to send through further times during the week depending on your availability.

Have a great weekend and talk soon.

Kind regards,





Subject: RE: Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

#### **OFFICIAL**

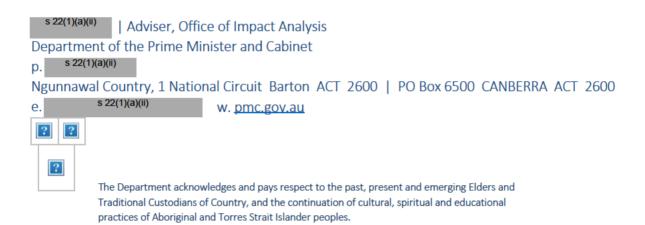
s 22(1)(a)(ii)

Thanks for sending through latest draft of recommendation – Yes, will be beneficial to update on scope and detail, and for assessing Impact Analysis requirements.

Will aim to catch-up next week (not Monday).

Thanks again and regards,

s 22(1)(a)(ii)



Subject: RE: Catch-up in the next week or so ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thank you for touching base a couple weeks ago, and apologies that this is coming through a bit later than expected.

I have attached the latest copy of our current draft recommendations, for your reference.

As you can see, this is still very much a working draft. We are intending to work through and finalise the detail of these recommendations over the coming weeks; however, I thought it beneficial to send through now as this should give you an indication on the scope of changes being considered, including the level of technical detail.

More than happy to discuss further once you/team have had a chance to take a look. My Director and I are reasonably flexible with availability, other than Mondays which are a bit busier.

Looking forward to meeting with you.

Kind regards,

#### s 22(1)(a)(ii)

A/g Assistant Director | Regulatory Performance and Compliance | \$\frac{s 22(1)(a)(ii)}{2}\$
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 agriculture.gov.au

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au > Sent: Wednesday, September 6, 2023 10:15 AM

Subject: Catch-up in the next week or so RE: ESCAS Review OBPR OBPR22-03259 [SEC=OFFICIAL]

## s 22(1)(a)(ii)

Thanks for your time on the phone this morning.

As discussed, EL2 and I are keen to meet in the next week or so when you have updated draft recommendations - noting that recommendations subject to change after going out to consultation (as you said) in late Sept early Oct.

Items for discussion can include:

- . timeliness for any impact analysis that may be required; and
- . (as your raised) the possibility of an IA equivalent process.

Thanks again and regards,

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

To:

Cc:

| Adviser, Office of Impact Analysis Department of the Prime Minister and Cabinet s 22(1)(a)(ii) Ngunawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600 s 22(1)(a)(ii) w. pmc.gov.au The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational ? practices of Aboriginal and Torres Strait Islander peoples. Original Message s 22(1)(a)(ii) s 22(1)(a)(ii) From: Received: Fri Jul 21 2023 15:27:03 GMI + 1000 (Australian Eastern Standard Time)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

## **OFFICIAL**

s 22(1)(a)

Hope you had a nice break. Thanks for your comprehensive update – very useful for getting me up to speed in my new role. We'll take you up on your offer of meeting in coming weeks - when you and your team are closer to finalising draft recommendations i.e. rather than taking up your valuable time now. Best wishes for your drafting.

Thanks again and regards 22(1)(a)(ii)

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

Ngunawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

e. s 22(1)(a)(ii)

w. pmc.gov.au

The Department acknowledges and pays respect to the past, present and emerging Elders and

Traditional Custodians of Country, and the continuation of cultural, spiritual and educational

practices of Aboriginal and Torres Strait Islander peoples.

From:  $\frac{s}{22(1)(a)(ii)} < \frac{s}{22(1)(a)(ii)}$  Sent: Friday, 21 July 2023 11:13 AM To:  $\frac{s}{22(1)(a)(ii)} < \frac{s}{22(1)(a)(ii)}$  Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >;  $\frac{s}{22(1)(a)(ii)} < \frac{s}{22(1)(a)(ii)} < \frac{s}{22(1)(a)(ii)}$ 

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Sorry to have missed your call — I've just returned from a couple weeks leave! Nice to e-meet you, and looking forward to working with you as we progress the Exporter Supply Chain Assurance System (ESCAS) review.

In terms of an update on the current progress, we are currently halfway through stage 2 and have recently published the Stage 2 Aggregated Report on our Have Your Say <u>consultation page</u> (please see attached). This report contains the department's high-level analysis of the submissions received at stage 1, and considerations for formulating recommendations to

address challenges within the ESCAS framework.

As a general summary of the themes, the stage 1 submissions often reflected the opposed viewpoints held by our stakeholders.

- Primary areas of contention included the department's approach to noncompliance
  management under ESCAS, as well as control and traceability; submissions disagreed on
  whether the various challenges under these focus areas existed, as well as gave varying
  opinion as to how they should be addressed and managed, e.g., whether to focus on
  outcomes-based versus prescriptive requirements.
- There was also a significant amount of feedback (and discrepancy) on the ESCAS Animal Welfare Standards and their relation to international/domestic standards.

To give a recap of the stages:

- **Stage 1** included a desktop review to identify potential challenges in the ESCAS framework, which were documented in the Stage 1 Discussion Paper. Many challenges were previously identified in the Inspector-General of Live Animal Exports' review of ESCAS in 2021 (this report is one of the primary focuses for the review to address), and others originate from industry research papers, internal process documents, noncompliance reports, and ESCAS documentation/standards. We then conducted formal consultation on the discussion paper to gain stakeholder perspectives on whether they agreed or disagreed with the existence of the challenges, and where relevant, the proposal of solutions to address the challenges.
- **Stage 2** so far has included the review of stakeholder feedback from stage 1, contained in the Stage 2 Aggregated Report. We followed up this publication with a broadcast session on 7 July 2023, where we presented the content of the aggregated report, provided opportunity for questions and outlined the next steps.
  - We are now organising one-on-one sessions with stakeholders, for anything that
    may have been missed or misinterpreted from the stage 1 feedback. We are aiming
    to conduct these over the next 1.5 weeks. Any relevant feedback will be
    incorporated into the draft recommendations for improvements to the
    framework, which we are in the initial stages of drafting.
  - Once the draft recommendations are finalised, we will commence formal consultation on the recommendations via Have Your Say. We anticipate this will occur in September.
- **Stage 3** (refresh and production of materials) will include finalising the recommendations and conducting consultation on the implementation of the final recommendations.

In general, the difficulty up to this stage has been in determining <u>when</u> a decision can be made on whether an Impact Analysis will be required. Throughout stage 1 and part of stage 2, it seemed premature as we were still obtaining stakeholder views on the challenges and potential solutions – the degree and number of potential changes to the framework were not yet fully realised.

We are now drafting these recommendations and have an initial rough draft that is being reviewed by our team (we still need to determine feasibility, gaps, level of detail, etc.). Happy to meet with you in the coming weeks — in particular, let me know if it would be useful to share draft content at this stage, or wait until we are closer to finalising the draft recommendations.

Hope that makes sense and happy to discuss further.

Kind regards,

## s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance and Compliance | s 22(1)(a)(ii)
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 agriculture.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Tuesday, July 18, 2023 9:41 AM

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# **OFFICIAL**

# s 22(1)(a)(ii)

Following up my previous email – are you able to supply an update on state-of-play re. the Exporter Supply Chain Assurance System proposal. Happy to discuss at a time that best suits you.

# Regards,

s 22(1)(a)(ii)

s 22(1)(a)(ii) | Adviser, Office of Impact Analysis

Department of the Prime Minister and Cabinet

o. s 22(1)(a)(ii)

Ngunawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

e. s 22(1)(a)(ii) w. <u>pmc.gov.au</u>



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From: s 22(1)(a)(ii)

Sent: Tuesday, 11 July 2023 10:43 AM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>;

s 22(1)(a)(ii) < s 22(1)(a)(ii)

# **OFFICIAL**



Gave you a call to introduce myself as your new first point of contact in OIA.

Looking forward to working with you on the Exporter Supply Chain Assurance System issue (and other issues).

# Regards, s 22(1)(a)(ii) | Adviser, Office of Impact Analysis Department of the Prime Minister and Cabinet p. s 22(1)(a)(ii) Ngunawal Country, 1 National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600 e. s 22(1)(a)(ii) | W. pmc.gov.au The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >

Sent: Monday, 10 July 2023 11:21 AM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>; Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>;

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

I hope that you've been well.

I am just reaching out to inform you that size 22(1)(a)(ii) will be taking over the relevant portfolio from today, and will therefore be dealing with any possible Impact Analysis requirements from here. I have cc'd them in this email, so that when you've completed the consolidation of the results from the consultation that you've recently undertaken, you can both organise a meeting.

Kind regards

s 22(1)(a)(ii)

s 22(1)(a)(ii)	Adviser			
Office of Impact Analysis   Economic Division   Department of the Prime Minister and Cabinet				
p. s 22(1)(a)(ii)	e.	s 22(1)(a)(ii)	w. pmc.gov.au	
Ngunnawal Country, One National Circuit Barton ACT 2600   PO Box 6500 CANBERRA ACT				
2600				
	Original Me	ssage		
From: s 2	<sup>22(1)(a)(ii)</sup> <	s 22(1)(a	)(ii)	
				stern Standard Time)
<b>To:</b> s 22(1)(a)		s 22(1)(a)(ii)	s 22(1)(a)(ii)	
	( . ,,\_,\'ii)	22(1)(a)(ii)		2(1)(a)(ii)
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		OTA LIEID DESK II	s 22(1)(a)(ii)	lesk-ola@pmc.gov.au>; s 22(1)(a)(ii)
OBPK Maiidox < <u>neipaesk-oia@pmc.gov.au</u> >; s 22(1)(a)(ii) < s 22(1)(a)(ii) < Subject: RE: ESCAS Review: Contact Points with the OBPK OBPK22-03259				
[SEC=OFFICIAL]				
e 22/1)/a)/ii)				
Hi <sup>s 22(1)(a)(ii)</sup>				

Apologies for the change – it would be great if we could actually postpone the update at this time, as it will take us a bit longer than expected to publish the draft report and we are finalising details for ongoing stakeholder engagement over the coming weeks.

I am anticipating it will be more productive to meet once we have the draft report finalised (sorry for reaching out prematurely!).

Will be in touch and apologies for any inconvenience.

Kind regards, s 22(1)(a)(ii)

```
From: $ 22(1)(a)(ii)

Sent: Tuesday, May 30, 2023 5:58 PM

To: $ 22(1)(a)(ii) < $ 22(1)(a)(ii)
```

Cc: Helpdesk-OlÁ < Helpdesk-OlA@pmc.gov.au >; s 22(1)(a)(ii) < s 22(1)(a)(ii)

s 22(1)(a)(ii) >; s 22(1)(a)(ii) < s 22(1)(a)(ii) <

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for the quick response and that sounds good – afternoon works for us as well!

I'll send through a meeting invite shortly, and looking forward to speaking next week.

Kind regards, s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) < Sent: Tuesday, May 30, 2023 3:15 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

Good afternoon \$ 22(1)(a)(ii)

Thanks for reaching out, glad to hear from you. Would you also be able to include (cc'd) on a discussion invite? He's supporting me in \$\frac{s 22(1)(a)(ii)}{2}\$ absence.

Would next Wednesday work? We are free any time after 1pm. Otherwise, happy to provide some other times.

# Kind regards

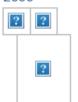
## s 22(1)(a)(ii)

s 22(1)(a)(ii) | Adviser | Office of Impact Analysis

Economic Division | Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | e. s 22(1)(a)(iii) | w. pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

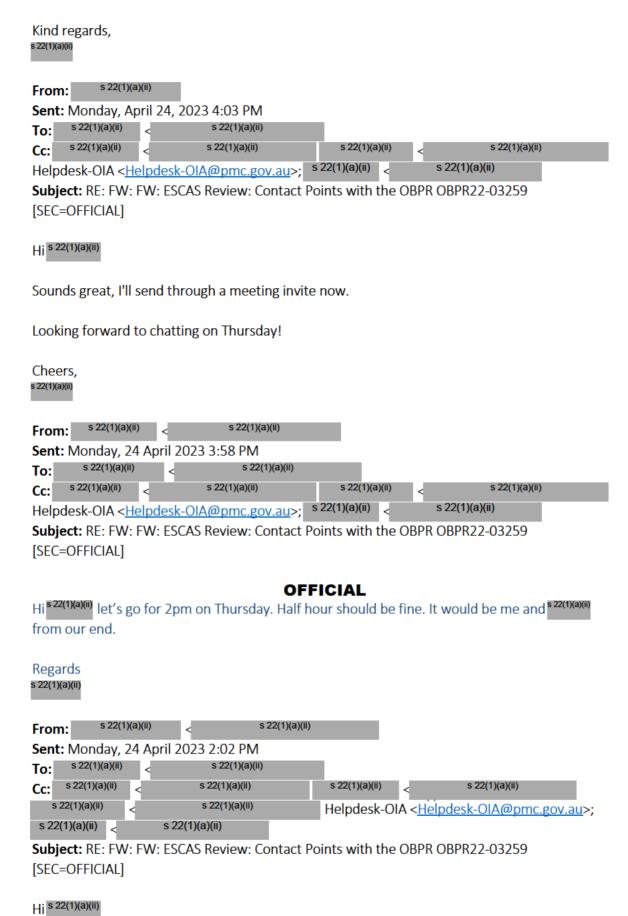
Subject: RE: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

# Hi <sup>s 22(1)(a)(ii)</sup>

I am just reaching out with an update on the ESCAS review since we spoke last – we have completed a first draft of the aggregated report, on the department's analysis of the feedback received during stage 1 consultation.

We are currently working to finalise this draft, before publishing on HYS for stakeholders to view prior to the facilitated session in June.

Did you have any availability next week for a meeting to discuss some of the emerging themes?



Thanks for the response, more than happy to meet and discuss.

At this stage, I can provide detail on trends in feedback and some claims on regulatory burden *should* a change be implemented by the department, although there hasn't been commitment to implement specific changes as of yet (other than those described in the summary & scoping document/stage 1 discussion paper, for example the introduction of a control and traceability standard). We'll need more time for stage 2 to progress in terms of the development of the draft recommendations, which will constitute the specific proposed changes to the framework.

Happy to discuss further, my afternoons are generally pretty free. A few times this week are:

- Wednesday after 1pm (excluding 3-3:30pm)
- Thursday after 2pm
- Friday between 1-3:30pm

Kind regards,

s 22(1)(a)(ii

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

**Sent:** Friday, 21 April 2023 8:32 AM

To: s 22(1)(a)(ii) < s 22(1)(a)(iii) Helpdesk-OIA < Helpdesk-

OIA@pmc.gov.au>

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) <

Subject: RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259

[SEC=OFFICIAL]

## **OFFICIAL**

# ⊢i s 22(1)(a)(ii)

Thanks for your email and the progress update. I agree that it would be good to target some of your questions towards issues that might arise in an Impact Analysis. However, it may be opportune to have a discussion about impacts following the feedback from consultation including issues identified through the confidential submissions (to the extent that you can share this) so as to determine whether you're in IA territory. That is, are we in a position to assess whether the proposals arising from the ESCAS review are likely to result in more than a minor regulatory impact? Or do we need more time for Stage 2 to progress further? Perhaps a meeting to discuss would be worthwhile?

# Regards

S 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division

Department of the Prime Minister and Cabinet

D S 22(1)(a)(ii) | S 22(1)(a)(ii)

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Wednesday, 19 April 2023 11:12 AM

To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) <

**Subject:** RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi s 22(1)(a)(ii)

I work in \$22(1)(a)(ii) team and am just reaching out on her behalf — she's acting in another role for 6 weeks, and I am the current point of contact for the ESCAS review.

I wanted to provide an update on our progress in stage 2, particularly as we have extended our timeframe (stage 2 anticipated to conclude in August) and refined various aspects of our approach, including:

- We have published all non-confidential submissions received during stage 1 on the departmental platform <u>Have Your Say</u>
- We will be drafting an aggregated report in response to the submissions, i.e., outlining feedback received and the department's response and consideration of this feedback (est. May)
- We will be engaging with stakeholders in a facilitated session mid-stage 2 (est. early June) to discuss overall themes in the aggregated report and the development of draft recommendations, and
- Once draft recommendations are released for review and consultation, offering informal 1-on-1 sessions with stakeholders (in combination with a formal submission process) to ensure all voices are heard independently prior to finalisation of recommendations.

Considering past feedback from the OIA, going forward would it be beneficial to integrate specific questions on stakeholder impacts into upcoming consultation? E.g., Being deliberate during the consultation on draft recommendations during stage 2 in asking questions of stakeholders, particularly industry, on impact, cost and benefit, etc.

Grateful if you had any comments or recommendations on this, as well as our general approach. I understand the difficulty in commenting, while the perceived impact is still in large part unknown; however, happy to send/discuss the aggregated report on stage 1 analysis of feedback once finalised, if this gives a better indication on the tone of feedback received thus far and general direction the department is considering in response.

Kind regards,

s 22(1)(a)(ii)

A/g Assistant Director | Regulatory Performance and Compliance | s 22(1)(a)(ii)
Live Animal Export Branch | Traceability, Plant and Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 agriculture.gov.au

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au >

Sent: Thursday, 2 March 2023 2:43 PM

**Subject:** RE: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Hi <sup>s 22(1)(a)(ii)</sup>

Thanks for the email on 27 February, the discussion paper and for the discussion on the phone today.

It is not clear at this stage whether the changes proposed are likely to result in 'more than a minor' regulatory impact. This is partly because the ESCAS framework is fundamentally remaining intact and many of the changes proposed would appear incremental or of a programmatic nature. I note your advice that some industry participants are claiming that the changes might have a significant impact on their commercial viability.

I therefore agree with your proposal that we hold our assessment at this stage and assess the significance of the ESCAS reforms as Stage 2 progresses (about April/May 2023). This will give you an opportunity to assess the claims of those industry participants.

If we determine that the proposal is more than minor, an Impact Analysis will need to be required to be prepared for Stage 3 to inform the decision, consistent with Government requirements.

We look forward to further discussions at this time. In the interim, feel free to contact me (or s 22(1)(a)(ii) to discuss any other issues that might assist with your consultation and policy development process.

regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division
Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Monday, 27 February 2023 11:01 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Cc: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Dear<sup>s 22(1)(a)(ii)</sup>

Thank you for taking the time to chat about the ESCAS Review this morning, and apologies for missing your call on Friday.

Allow me to introduce 5 22(1)(a)(III) (copied) who is working with me on this project.

As discussed, here is some relevant background on:

#### The Exporter Supply Chain Assurance System (ESCAS)

· ESCAS is a regulatory framework that seeks to ensure animal welfare, control and traceability outcomes for feeder and

- slaughter livestock from the point of arrival in importing countries up until and including the point of slaughter.
- Livestock exporters are the regulated entities under ESCAS. They are responsible for establishing and managing arrangements with supply chain partners (i.e. importers, feedlots and abattoirs) in importing countries to ensure that ESCAS requirements are met.
- ESCAS was developed in 2011 in response to public outrage following the release of footage on *Four Corners* depicting
  poor animal handling and slaughter practices at Indonesian abattoirs, and progressively rolled out to all countries
  importing Australian feeder and slaughter livestock during 2012.

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- Currently there are around 90 approved ESCAS supply chains across 17 countries.
- ESCAS has since been largely effective in delivering against its intended outcomes.
- Alleged ESCAS non-compliances are investigated by the department and regulatory action taken as indicated and as soon
  as practically possible.

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- Since 2013, less than 0.20% of exported livestock covered by ESCAS have been involved with confirmed ESCAS non-compliances.
- Reports of alleged ESCAS non-compliance are received from exporters (self-reports 55%), third-parties (animal welfare organisations or private citizens in importing countries 35%), industry groups, included in independent audit reports submitted by exporters or identified by the department.

#### The ESCAS Review

- The department is reviewing components of the ESCAS framework to ensure that it remains fit-for-purpose and supports consistent, risk-based regulation.
- The review is being conducted in 3 stages, with stakeholder engagement at the end of each stage. A Summary and scoping
  document setting out focus areas for the project, work at each stage, our stakeholder engagement approach and key
  review outcomes is attached for your reference.
- Key outcomes of this review include the production of a consolidated, single source reference of ESCAS for departmental staff and stakeholders, and to follow-through with the department's commitment to address recommendations in the <u>Inspector-General Review of ESCAS (2021)</u>.
- We have just concluded stage 1 of the review, including associated stakeholder engagement. This stage was a gap analysis, with possible areas for improvement to the current ESCAS framework identified as 'challenges'.

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identified.

- Targeted stakeholder groups (i.e., livestock exporters and their peak industry bodies, industry groups and animal
  welfare organisations) were invited to provide constructive feedback on, and propose practical solutions to these
  specific technical challenges. There was also the opportunity to present challenges that they felt had not been
- This consultation stage was launched as a survey on the *Have Your Say* platform on 10 January and closed on 21 February 2023.
- The attached **Discussion Paper** sets out identified challenges and is the exhaustive basis on which the *Have Your*Sav survey was built.
- We are now in stage 2 of the ESCAS Review, and are reviewing and analysing submissions from our recent consultation stage.

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o The aim of this stage is to use feedback from the first consultation stage to inform recommendations for

improvements to ESCAS.

- These recommendations will be tested with livestock exporters at the stage 2 stakeholder consultation phase.
- Then, stage 3 of the project will follow, where recommendations are used to review and update ESCAS policies, with the final output being a consolidated document on all aspects of the framework.

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• The plan is to consult publicly at this stage of the review.

#### Interactions with OIA to date

• We met with the OIA section and and a industry peak body representative last year, following finalisation of the first version of our *Summary and scoping document* and prior to the commencement of the review, to discuss views on stakeholder engagement and whether the review can be conducted in a manner consistent with a RIS-like process, so that a full RIS might not be required at its conclusion and prior to implementation.

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- A focus of this meeting was to discuss strong exporter concerns about the department engaging with animal welfare organisations during the review process. Additionally, industry remains opined that animal welfare organisations, being opposed to the livestock export trade and not being directly affected by regulatory decisions, might distort/bias engagement results, and therefore should not be considered key stakeholders for the purpose of engagement.
- We disagree and consider wide engagement necessary to capture the myriad and nuanced views on livestock exports a highly scrutinised industry that continues to polarise. It is important that our process and decisions reflect regulatory best practice and considers contemporary social views on the subject. Animal welfare organisations are a key stakeholder, reflected in their interest in the trade and continued role in reporting alleged ESCAS breaches.
- To date, feedback has been positive and we committed to keep the OIA informed as we progress, to ensure our processes continued to be consistent with a RIS-like process (see email exchange with section).

## To recap our conversation

- I understand that to you knowledge, no formal assessment of our project and approach has been conducted by the OIA and this will need to happen for any definitive advise on whether our approach constitutes a RIS-like process or equivalent.
- Pending your review and assessment, the *Inspector-General Review of ESCAS (2021)* might qualify as a RIS-like process equivalent. The basis for this is the extensive consultation that was undertaken as part of the review, and that a primary focus of the ESCAS Review is to address its recommendations. If this is a possibility, the decision needs to be endorsed at a Deputy Secretary level.
- Integral to an impact analysis is a determination of the magnitude of change and the affected stakeholders. This may be qualitative and subjective, but must be defensible.

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• Given that the magnitude of changes will depend on recommendations made as a result of feedback currently being analysed, it might be difficult to determine this until stage 3 of the review (when the outcome of the review is being drafted). However, any assessment on the impacts on industry would be useful.

As discussed, I'd be very grateful for your advice on:

- · Anything we need to consider/reconsider about our approach so that our process is consistent with a RIS-like process.
- If you think we might be able to rely on the Inspector-General Review of ESCAS (2021) as a RIS-like equivalent.
- If we should be incorporating into our engagement strategy, a request for industry to quantify the impact of proposed changes to them/the trade, particularly where best practice regulation might be resisted on the basis of burden.

I realise this is a lot of information, but I hope it makes sense and trust that it informs you sufficiently to be able to offer the advice we are seeking.

Please let me know if I have missed or misinterpreted anything, and if you have any questions.

I look forward to further discussions.

Kind regards, s 22(1)(a)(ii)

Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Friday, 24 February 2023 4:02 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

## **OFFICIAL**

Hi<sup> s 22(1)(a)(I)</sup>

I left a message for you but I'm not sure if my landline is working so here is my mobile number below. If you could contact me, that would be great.

Regards

s 22(1)(a)(ii) | Advisor

Office of Impact Analysis | Economic Division

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii) | s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:32 PM

To: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Subject: FW: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

#### OFFICIAL

Can you get in touch with 22(1)(2)(1) and let her know you're the new lead on this pls?

We will need to give them some advice about how to meet the independent review requirements (noting this commenced under the former arrangements)

s 22(1)(a)(I)

s 22(1)(a)(ii) Senior Adviser Office of Impact Analysis p. s 22(1)(a)(ii) | m. s 22(1)(a)(iii)

From: \$ 22(1)(a)(ii) < s 22(1)(a)(ii) Sent: Thursday, 23 February 2023 6:26 PM To: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au>

s 22(1)(a)(ii) Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(1)

I hope 2023 has started off well for you and your team.

I am reaching out with a status update on the ESCAS Review.

We recently concluded the first of 3 stakeholder consultation stages, which was launched as a survey on the Have Your Say platform from 10 January to 21 February 2023. Targeted stakeholders were invited to provide constructive feedback on specific technical challenges to the ESCAS framework. Survey questions are reflected in the Discussion paper, attached for your interest. We are now collating and analysing feedback received and will use it to inform recommendations for improvements to ESCAS in stage 2 of this project.

We would greatly appreciate your advice/confirmation that our processes remain aligned with a RIS-like process, and if there are any relevant considerations from your perspective, on how feedback is handled and analysed, noting that some submissions have been marked as confidential.

Happy to meet to discuss if easier.

Kind regards, s 22(1)(a)(ii)

Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601 Australia

aff.gov.au

From: Helpdesk-OIA < Helpdesk-OIA@pmc.gov.au> Sent: Wednesday, 7 December 2022 12:30 PM

To: s 22(1)(a)(ii) <

s 22(1)(a)(ii) s 22(1)(a)(ii) <

Subject: RE: FW: ESCAS Review: Contact Points with the OBPR OBPR22-03259 [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(ii)

Thanks very much for sending this through, and apologies for the delay in my response. I've reviewed the summary and scoping document and have no major concerns. It's good to hear that consultation will be expanded. Seeking quantitative evidence of how proposed solutions will impact various stakeholder groups will assist in providing a more detailed outline of the anticipated costs and benefits.

I am happy to talk through the changes to the Impact Analysis framework once they are settled and am keen to ensure OIA supports you through this impact analysis process.

Kind regards,

s 22(1)(a)(ii) (she/her) | Adviser

Office of Impact Analysis

Department of the Prime Minister and Cabinet

p. s 22(1)(a)(ii)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Monday, 28 November 2022 6:52 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Hi<sup> s 22(1)(a)(II</sup>

I'm just reaching out from our team with an update on the ESCAS Review and upcoming stakeholder consultation, to keep you in the loop.

We have released a revised summary and scoping document (attached), to reflect our updated approach to stakeholder engagement. We intend to include a wider group of stakeholders at stage 1 for challenge identification/proposal of solutions, then a more targeted group later on for the testing of recommendations.

We have completed the stage 1 desktop review, and are about to commence stage 1 consultation. As previously discussed, we have contracted a team for their technical expertise to assist with our review, and they have developed draft material for stakeholder consultation. We are reviewing this material internally, prior to publication on the department's engagement platform 'Have Your Say'.

Any feedback or comments on how our current approach may impact the RIS process would be greatly appreciated.

Kind regards,

s 22(1)(a)(ii)

Senior Technical Officer | Regulatory Performance | \$ 22(1)(a)(ii)

Live Animal Exports Branch | Plant & Live Animal Exports Division

Department of Agriculture, Fisheries and Forestry GPO Box 858 Canberra ACT 2601

awe.gov.au

From: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Sent: Monday, 14 November 2022 4:32 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Thanks very much for getting back to us, 522(1)(a)(ii

I'll be in touch again leading up our second consultation stage, to seek your thoughts on our approach at the time.

Kind regards

s 22(1)(a)(ll)

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii)

Sent: Monday, 14 November 2022 5:07 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: RE: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

#### Good afternoon 5 22(1)(a)(ii)

Thanks very much for providing these documents for OBPR's review. and I have discussed the documents and in order to meet the requirements to be certified in lieu of a RIS, the following will need to be considered and included in the development of the review:

- When presenting recommendations to address identified problems in stages 2 and 3, there should be a range of options
  considered, including at least one non-regulatory option.
- In order to meet the requirements, the final document will need to analyse the costs and benefits of each option. We suggest consultation in stage 2 should include questions to draw out expected costs and benefits from stakeholders. Stakeholders should be encouraged to provide any evidence, data or statistics of the quantitative impact various options may have on themselves, the community or other groups. Where quantification is not possible, stakeholders should be encouraged to be specific in qualitative assessments of likely impacts.

We're happy to discuss these points further if you would like.

Kind regards,

s 22(1)(a)(ii) | Adviser

Office of Best Practice Regulation

Economic Division | Department of the Prime Minister and Cabinet

p. **s 22(1)(a)(ii)** | e. **s 22(1)(a)(ii)** | w. <u>www.pmc.gov.au</u>

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: \$ 22(1)(a)(ii) < \$ 22(1)(a)(ii) Sent: Friday, 4 November 2022 5:17 PM

To: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Cc: s 22(1)(a)(ii) < s 22(1)(a)(ii)

Subject: ESCAS Review: Contact Points with the OBPR [SEC=OFFICIAL]

Good afternoon 5 22(1)(a)(II)

I hope this finds you well.

You might recall that we spoke some weeks ago about the Exporter Supply Chain Assurance System (ESCAS) Review. As discussed, it would be good to get an indication from you about when we should engage with the OBPR as this project progresses.

On this note, please find attached:

- The ESCAS Review project plan, and
- The ESCAS Review scoping and summary document, which outlines focus areas and specific framework components we
  will be reviewing as part of this project.

We look forward to hearing back from you.

Thanks and have a great weekend!

Kind regards,

s 22(1)(a)(ii)

Senior Veterinary Officer

Regulatory Performance | Live Animal Export Branch | Plant and Live Animal Exports Division

Phone: +61 s 22(1)(a)(ii)

Department of Agriculture, Fisheries and Forestry 18 Marcus Clarke Street, Canberra ACT 2601 Australia GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au

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s 22(1)(a)(ii)

Advisor, Office of Impact Analysis
s 22(1)(a)(ii)
or
s 22(1)(a)(ii)

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\_\_\_\_\_