From: s. 22(1)(a)(ii

To: s. 22(1)(a)(ii)

Cc: Moran, Celeste

Cc: Moran, Celeste; s. 22(1)(a)(ii) s. 22(1)(a)(ii) Lewis, David

Subject: s. 22(1)(a)(ii) [SEC=PROTECTED, CAVEAT=SH:CABINET]

Date: Tuesday, 26 May 2020 7:57:37 AM

Attachments: <u>image001.png</u>

image002.png image003.png image004.png image005.png

Ws. 42 SECPROTECTED

DLMSensitiveCabinet.msg

PROTECTED

Hi ^{s. 22(1)(a)(ii}

Thanks for forwarding that cost recovery paper and I'm sorry for the delayed response.

s. 42

s. 42 s. 47C, s. 47B(a)

s. 47C, s. 47B(a)

Thank you for the notice about the latest *Palmer* matter, I understand **s. 22(1)(a)(ii)** has been in touch with Celeste about this last night.

s. 22(1)(a)(ii)

Kind regards

s. 22(1)(a)(ii)

A/g Senior Legal Officer | Office of Constitutional Law

Attorney-General's Department

T:s. 22(1)(a)(ii) | E:s. 22(1)(

| E: s. 22(1)(a)(ii) @ag.gov.au

Please note that I am working remotely

From: s. 22(1)(a)(ii) @pmc.gov.au]

Sent: Monday, 25 May 2020 4:42 PM **To: s. 22(1)(a)(ii)**; Lewis, David

Cc: Moran, Celeste; s. 22(1)(a)(ii); s. 22(1)(a)(ii)

Subject: s. 22(1)(a)(ii) [SEC=PROTECTED, CAVEAT=SH:CABINET]

CAUTION: This email originated from outside of the organisation. Do not follow guidance, click links, or open attachments unless you recognise the sender and know the content is safe.

PROTECTED//CABINET

⊣ i s.22(1)(a)(ii)

s. 22(1)(a)(ii)

S. 47B(a), S. 47B(b), S. 47C

S. 47B(a), S. 47B(b), S. 47C

You may have also seen that a writ of summons and notice of constitutional matter have now been filed in the High Court in *Palmer & Anor v The State of Western Australia & Anor* (accessible with a fee).

Kind regards

s. 22(1)(a)(ii) s. 22(1)(a)(ii) | Adviser

Public Law Section | Legal Policy Branch

 $\label{lem:condition} \mbox{Government Division} \mid \mbox{Department of the Prime Minister and Cabinet}$

p. (02) 6271 5523

e. s. 22(1)(a)(ii) @pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600











The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures, Country and Elders both past and present.

From: s. 22(1)(a)(ii) @ag.gov.au>

Sent: Monday, 25 May 2020 2:35 PM

Subject: s. 22(1)(a)(ii) [SEC=PROTECTED, CAVEAT=SH:CABINET]

PROTECTED

Hi ^{s. 22(1)(a)(ii}

Thanks for providing this. I'm sorry if we covered this this morning, but do you know what stage this paper is currently at (eg, is it being circulated as a pre-Exposure Draft document)?

s. 22(1)(a)(ii)

A/g Senior Legal Officer | Office of Constitutional Law

Attorney-General's Department

T: (s. 22(1)(a)(ii) E: ss. 22(1)(a)(ii) @ag.gov.au

Please note that I am working remotely

From: s. 22(1)(a)(ii) @pmc.gov.au]

Sent: Monday, 25 May 2020 2:28 PM

To: Lewis, David s. 22(1)(a)(ii) @ag.gov.au>; s. 22(1)(a)(ii) @ag.gov.au>
Cc: Moran, Celeste < Celeste. Moran@pmc.gov.au>; s. 22(1)(a)(ii) @pmc.gov.au>

Subject: s. 22(1)(a)(ii) [SEC=PROTECTED, CAVEAT=SH:CABINET]

CAUTION: This email originated from outside of the organisation. Do not follow guidance, click links, or open attachments unless you recognise the sender and know the content is safe.

PROTECTED//CABINET

Dear David s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

Kind regards

s. 22(1)(a)(ii)

s. 22(1)(a)(ii) | Adviser

Public Law Section | Legal Policy Branch

Government Division | Department of the Prime Minister and Cabinet

p. s. 22(1)(a)(ii)

e. s. 22(1)(a)(ii) @pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600











The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures, Country and Elders both past and present.

IMPORTANT: This message, and any attachments to it, contains information that is confidential and may also be the subject of legal professional or other privilege. If you are not the intended recipient of this message, you must not review, copy, disseminate or disclose its contents to any other party or take action in reliance of any material contained within it. If you have received this message in error, please notify the sender immediately by return email informing them of the mistake and delete all copies of the message from your computer system.

If you have received this transmission in error please notify us immediately by return e-mail and delete all copies. If this e-mail or any attachments have been sent to you in error, that error does not constitute waiver of any confidentiality, privilege or copyright in respect of information in the e-mail or attachments.

IMPORTANT: This message, and any attachments to it, contains information that is confidential and may also be the subject of legal professional or other privilege. If you are not the intended recipient of this message, you must not review, copy, disseminate or disclose its contents to any other party or take action in reliance of any material contained within it. If you have received this message in error, please notify the sender immediately by return email informing them of the mistake and delete all copies of the message from your computer system.

If you have received this transmission in error please

notify us immediately by return e-mail and delete all copies. If this e-mail or any attachments have been sent to you in error, that error does not constitute waiver of any confidentiality, privilege or copyright in respect of information in the e-mail or attachments.



Discussion Paper: Cost recovery for quarantine accommodation

Summary

States and territories are responsible for administering and imposing a cost recovery charge for quarantine accommodation. It is recommended they adopt a consistent approach to calculating and administering a charge, to avoid undermining the national approach to managing returns and operational coordination of repatriation flights. Administration will require considerations on how to calculate costs for individuals versus family groups, travellers who have already purchased tickets, hardship situations, and extended stays in quarantine should a traveller test positive for COVID-19.

s. 33(a)

Purpose

1. This paper provides considerations for possible implementation of a charge to recover costs for the quarantining of returning Australians and international arrivals from 1 June 2020. Under this proposal, states and territories have the authority and responsibility for the administration, imposition and design of a cost recovery model/s.

Issues

Proposed model/s and administration of policy

- 2. Consideration will need to be given to how each state and territory will administer the policy within each jurisdiction. States and territories will need to ensure they have legislative controls in-place to impose and collect costs and consider any legal challenges.
- 3. The Department of Foreign Affairs and Trade (DFAT) could assist through communications to prospective travellers, including through Smart Traveller and diplomatic mission websites. Australian Border Force (ABF) could also assist communication to passengers including through communication with airlines. ABF would not have a role in facilitating payments.
- 4. There is some precedence for this already. For example, the Northern Territory has already implemented a quarantine fee for travellers (see <u>Attachment A</u>).

Calculation of costs

- 5. States and territories will ideally need to agree on a uniform approach to calculating costs to ensure a nationally consistent approach and ensure efficient administration. Key considerations with how to calculate costs will include:
 - a. Whether costs are calculated on a per person or a family unit basis;
 - b. recovery charge is a flat rate for a 14-day period or individually calculated;
 - c. additional costs from law enforcement monitoring, compliance, enforcement and marshalling; and

Sensitive OFFICIAL

d. ancillary costs such as transport to accommodation, and food.

Hardship/medical emergency situations

6. States and territories will need to consider exemptions or variations to cost recovery where persons have financial difficulty in meeting the costs due to hardship, or their stay in quarantine accommodation is varied due to changes in personal circumstances, safety and wellbeing issues, or hospitalisation.

Impact on health and public safety

- 7. On 21 May 2020, the Australian Health Protection Principal Committee (AHPPC) considered the issue of cost recovery. The Committee does not consider this a health issue. The latest health advice is that 14-day quarantine for international arrivals continues to be an effective tool to prevent the spread of COVID-19 into Australia; however, extended periods in quarantine can affect mental health wellbeing.
- 8. AHPPC noted that vulnerable cohorts such as those with English as a second language, pregnant woman, those with newborn babies, unaccompanied minors and those with no home in Australia, are already in a very stressful situation. The added burden of payment may exacerbate mental health issues already highlighted. AHPPC recommended a cost benefit analysis of hotel quarantine, taking into consideration all of the aforementioned factors.

Impact on national approach to managing returns

- 9. The implementation of the National Framework for Managing Returns has been essential in ensuring the return of Australians is done in a manner that does not overwhelm states and territories. Key to the success of the framework has been the application of a nationally consistent approach.
- 10. Any inconsistent administration to cost recovery for quarantine, such as one jurisdiction imposing a lower cost than another, creates the risk that arrivals will seek to preference certain locations within Australia, and thus place pressure on resources and administration within specific jurisdictions. This application would undermine the operational and policy coordination efforts of the ABF, the DFAT, and the National Coordination Mechanism to manage repatriation flights with states and territories.

Transition issues

11. There will be transition issues mainly to those who have recently purchased tickets home – or in the interim purchase tickets home on confirmed flights – based on an expectation that quarantine costs would be covered. A period of advance notice would be appropriate to ensure flexibility for those who have already purchased flights or have not been able to access flights for a number of weeks. In order to prevent a rush on commercial airline seats following an announcement of changes – which could lead to quarantine capacity being overwhelmed – it is recommended states and territories exempt travellers from the cost recovery program if they have already purchased tickets with arrival after the commencement date, or have purchase tickets within a nominated period (for example 7–14 days) of the announced changes.



Legal and reputational risks

13. Any inconsistent approach by states and territories to implementation will complicate and confuse public messaging and could affect public perceptions the Australia, State and Territory Governments can manage the return of Australians and other arrivals.



14.s.47E(d)



Attachment A

Example of a quarantine fee by Northern Territory

Source: https://coronavirus.nt.gov.au/stay-safe/quarantine/quarantine-fee

Quarantine fee

All people travelling to the Northern Territory (NT) after midnight on 3 April 2020 will be required to pay a fee to cover the costs of the mandatory 14-day quarantine period.

This includes Territorians returning home.

Individuals are required to pay a contribution to the cost of quarantining at a rate of:

- \$2,500 per person or
- \$5,000 for a family of two or more people sharing accommodation.

Additional costs may be incurred if accommodation is not shared.

What the fee covers

The fee contributes to the cost of:

- accommodation
- food
- medical support
- policing
- security.

What happens when you cross the border

All travellers arriving in the NT from interstate or overseas will be met by police or defence personnel and will be required to:

- sign a declaration and
- provide their personal and contact details.

You will also be required to sign a deed upon entry agreeing to pay the quarantine fee.

You will then be directed to a second biosecurity checkpoint closer to town where you will be advised of your designated quarantine accommodation.

If you are travelling with a pet, arrangements must be made to accommodate your pet prior to arriving in the NT and entering your designated quarantine accommodation. Arrangements are at your own expense. It is the owners responsibility to ensure all vaccinations are current.



If you have already booked and paid for accommodation

If you have already booked and paid for accommodation before entering the NT, you will need approval from the CHO to be able to stay there.

If the CHO approves the accommodation, and it has already been booked and paid for prior to 4 April 2020, you may be able to apply for an exemption to the quarantine fee.

When and how to pay the fee

If you are undertaking mandatory quarantine, you will receive an invoice with your quarantine fee.

The fee will be due 30 days from the invoice date.

Payments can be made online or in person at a Receiver of Territory Monies. You can find these details on the invoice.

You will not need to pay when you check in at your quarantine accommodation.

If you are on a low income

Anyone undertaking mandatory quarantine will receive an invoice for the full quarantine fee of \$2,500 per person or \$5,000 for families of two or more people sharing accommodation.

People with a low income may be eligible for a reduced quarantine fee of:

- \$1,250 per person or
- \$2,500 per family of two or more people sharing accommodation.

The low income threshold requirements are:

- singles \$52,706
- families \$68,894

Low income earners will be required to provide their tax return or a statement from Centrelink.

Payment plan

If you are unable to pay the full amount of the invoice in one transaction, you will be able to set up a payment plan.

You will need to call the number on the invoice to discuss and arrange payment options.

Low income earners are also able to use payment plan options.

Last updated: 13 May 2020



For Official Use Only

National Coordination Mechanism for COVID-19 Managing Returns to Australia

Agenda

Date Tuesday, 26 May 2020 **Time** 1300 - 1400 AEST

dial in for teleconference - details below

Chair David Wilden, First Assistant Secretary, Home Affairs / Co-Chair – Kylie

Rendina, Assistant Commissioner, Australian Border Force

NCM message stick details are:

Dial-in number s. 22(1)(a)(ii)
Participant code – s. 22(1)

Dial-in etiquette:

- When speaking please state (i) your name and (ii) the organisation / State / Territory you represent.
- Please dial in from a quiet and isolated location free from background noise (e.g. conversations, traffic, wind).
- Please mute your line if you are not speaking. This will reduce the amount of noise on the line.
- DO NOT PUT THE CONFERENCE ON HOLD if you receive another call. Please hang up from the conference, and then
 reconnect when able to. If you do not do this, hold music plays and disrupts the entire conference call.

Item	Topic
1	Welcome and update on action items
2	Discussion / decision points: 2.1 Update from Co-Chairs (Home Affairs/ABF) 2.2 Mandatory quarantine arrangements – potential cost recovery (Home Affairs) 2.3 Update from operational working group meetings (ABF) 2.4 Other business (Home Affairs)
3	Actions and action owners from this meeting

 From:
 Pregellio, Nina

 To:
 s. 22(1)(a)(ii)

Subject: FW: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Date: Tuesday, 26 May 2020 3:38:00 PM

PROTECTED//CABINET

s. 47C

From: Firth, Clare

Sent: Tuesday, 26 May 2020 3:27 PM

To: Patterson, Cath; Pregellio, Nina; Jones, Trevor; Colquhoun, Lachlan; Burke, Michael; Flint, Matthew; Brazier, Roderick; Roper, Matthew; Quilty, Genevieve; Meagher, Benjamin; Wilson,

Helen; Strapp, Matthew

Cc: Maddock, Alanna; s. 22(1)(a)(ii) Neil, John; s. 22(1)(a)(ii); s. 22(1)(a)(ii)

Subject: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

Hi all

Below are my notes from the **Managing Returns to Australia NCM** call I sat in on earlier this afternoon. The focus of this NCM was next steps on the Nat Cab decision from 15 May that from 1 June 2020 all returning passengers to Australia will be required to cover their costs of mandatory hotel quarantining, subject to advice from the Commonwealth Department of Health, in consultation with the Australian Border Force and the States and Territories, on a framework for managing hardship cases.

As many of you know, there's a comeback on this on the agenda for Nat Cab this Friday.



Cheers

Clare

s. 47C

s. 47C
3. 1. 0



Clare Firth | Assistant Secretary
COVID-19 Intergovernmental Relations Branch
Department of the Prime Minister and Cabinet
p s. 22(1)(a)(ii) | m: s. 22(1)(a)(ii) 41 | e. s. 22(1)(a)(ii) @pmc.gov.au

From: s. 22(1)(a)(ii)

To: Neil, John; COVID-19 Health Response Section

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Date: Wednesday, 27 May 2020 10:41:42 AM

PROTECTED//CABINET

Thanks for sending this through, John.



s. 22(1)(a)(ii) | Adviser

COVID-19 Health Response | Health Branch Department of the Prime Minister and Cabinet

p. (s. 22(1)(a)(ii)

e. s. 22(1)(a)(ii) @pmc.gov.au | w. www.pmc.gov.au



The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community, We pay our respect to their Cultures. Country and Elders both past and present.

s. 22(1)(a)(ii)

From: s. 22(1)(a)(ii)
To: s. 22(1)(a)(ii)

Subject: FW: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Date: Wednesday, 27 May 2020 2:48:28 PM

Attachments: s. 47C

PROTECTED//CABINET

See relevant para from Clare's email at the bottom of this chain:

Below are my notes from the **Managing Returns to Australia NCM** call I sat in on earlier this afternoon. The focus of this NCM was next steps on the Nat Cab decision from 15 May that from 1 June 2020 all returning passengers to Australia will be required to cover their costs of mandatory hotel quarantining, subject to advice from the Commonwealth Department of Health, in consultation with the Australian Border Force and the States and Territories, on a framework for managing hardship cases.

s. 47C

s. 22(1)(a)(ii) | Adviser

COVID-19 Health Response | Health Branch

Department of the Prime Minister and Cabinet

p. (s. 22(1)(a)(ii)

e. s. 22(1)(a)(ii) <u>@pmc.gov.au</u> | w. <u>www.pmc.gov.au</u>



The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures. Country and Elders both past and present.

From: s. 22(1)(a)(ii)

Sent: Wednesday, 27 May 2020 11:09 AM

To: s. 22(1)(a)(ii) ; s. 22(1)(a)(ii)

Subject: FW: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

FYI

s. 22(1)(a)(ii) | Adviser

COVID-19 Health Response | Health Branch

Department of the Prime Minister and Cabinet

p. (s. 22(1)(a)(ii)

e. V^{s. 22(1)(a)(ii)}@pmc.gov.au | w. www.pmc.gov.au



The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures. Country and Elders both past and present.

From: Neil, John < <u>John.Neil@pmc.gov.au</u>>
Sent: Wednesday, 27 May 2020 11:07 AM

To: COVID-19 Health Response Section <s. 22(1)(a)(ii) @pmc.gov.au>

Subject: FW: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

From: Firth, Clare < Clare.Firth@pmc.gov.au>
Sent: Wednesday, 27 May 2020 11:00 AM

To: Pregellio, Nina < <u>Nina.Pregellio@pmc.gov.au</u>>

Cc: Patterson, Cath < <u>Cath.Patterson@pmc.gov.au</u>>; Maddock, Alanna

<<u>Alanna.Maddock@pmc.gov.au</u>>; s. 22(1)(a)(ii) <<u>s</u>s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; Neil, John

<<u>John.Neil@pmc.gov.au</u>>

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

Nina and Cath, for early visibility, attached is a draft of the HA Nat Cab paper for Friday on hotel quarantining. s. 47C, s. 47B(a)

Cheers

Clare

From: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>

Sent: Tuesday, 26 May 2020 8:03 PM

To: Pregellio, Nina < <u>Nina.Pregellio@pmc.gov.au</u>>

Cc: Patterson, Cath < Cath.Patterson@pmc.gov.au >; Maddock, Alanna

<<u>Alanna.Maddock@pmc.gov.au</u>>; s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; Neil, John

<<u>lohn.Neil@pmc.gov.au</u>>; s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; s. 22(1)(a)(ii)

<<u>s</u>s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>

Subject: Re: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED, CAVEAT=SH:CABINET]

Thanks Nina. I'll let you know how the papers coming together once I see a draft (hopefully late tomorrow).

Sent from my iPhone

On 26 May 2020, at 7:20 pm, Pregellio, Nina < Nina. Pregellio@pmc.gov.au > wrote:

s. 47C

On 26 May 2020, at 5:13 pm, Pregellio, Nina <Nina.Pregellio@pmc.gov.au> wrote:

PROTECTED//CABINET

Thank you very much Clare for this readout.

National Cabinet's in principle agreement to switch to a cost recovery model was subject to a framework for managing hardship cases being

developed - s. 47C, s. 47B(a)Initially when this measure was discussed by National Cabinet it was agreed States and Territories would meet the costs (other than for ABF and ADF support) and determine any contributions required from travellers arriving within their jurisdiction. As David Wilden raises, Cost recovery is a State and Territory responsibility – s. 47C, s. 47B(a) s. 47C The decision to introduce mandatory hotel quarantining was made by the National Cabinet (not the AHPPC). AHPPC advice has been, and I understand continues to be, that international arrivals must quarantine for 14 days. s. 47C s. 47C, s. 47B(a) Kind regards Nina From: Firth, Clare < Clare.Firth@pmc.gov.au> **Sent:** Tuesday, 26 May 2020 3:27 PM To: Patterson, Cath < Cath. Patterson@pmc.gov.au >; Pregellio, Nina <Nina.Pregellio@pmc.gov.au>; Jones, Trevor <Trevor.Jones@pmc.gov.au>; Colguhoun, Lachlan <<u>Lachlan.Colquhoun@pmc.gov.au</u>>; Burke, Michael < Michael. Burke@pmc.gov.au >; Flint, Matthew <<u>Matthew.Flint@pmc.gov.au</u>>; Brazier, Roderick < <u>Roderick.Brazier@pmc.gov.au</u>>; Roper, Matthew < Matthew. Roper@pmc.gov.au >; Quilty, Genevieve <<u>Genevieve.Quilty@pmc.gov.au</u>>; Meagher, Benjamin <Benjamin.Meagher@pmc.gov.au>; Wilson, Helen <he><<u>Helen.Wilson@pmc.gov.au</u>>; Strapp, Matthew</h> <Matthew.Strapp@pmc.gov.au> Cc: Maddock, Alanna < Alanna. Maddock@pmc.gov.au >; S. 22(1)(a) s. 22(1)(a)(ii) @pmc.gov.au>; Neil, John <John.Neil@pmc.gov.au>; s. 22(1)(a)(ii) s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; s. 22(1)(a)(ii) s. 22(1)(a)(ii) @pmc.gov.au> **Subject:** Outcomes of NCM on hotel quarantining for returning

Australians [SEC=PROTECTED, CAVEAT=SH:CABINET]

PROTECTED//CABINET

Hi all

Below are my notes from the **Managing Returns to Australia NCM** call I sat in on earlier this afternoon. The focus of this NCM was next steps on the Nat Cab decision from 15 May that from 1 June 2020 all returning passengers to Australia will be required to cover their costs of mandatory hotel quarantining, subject to advice from the Commonwealth Department of Health, in consultation with the Australian Border Force and the States and Territories, on a framework for managing hardship cases.

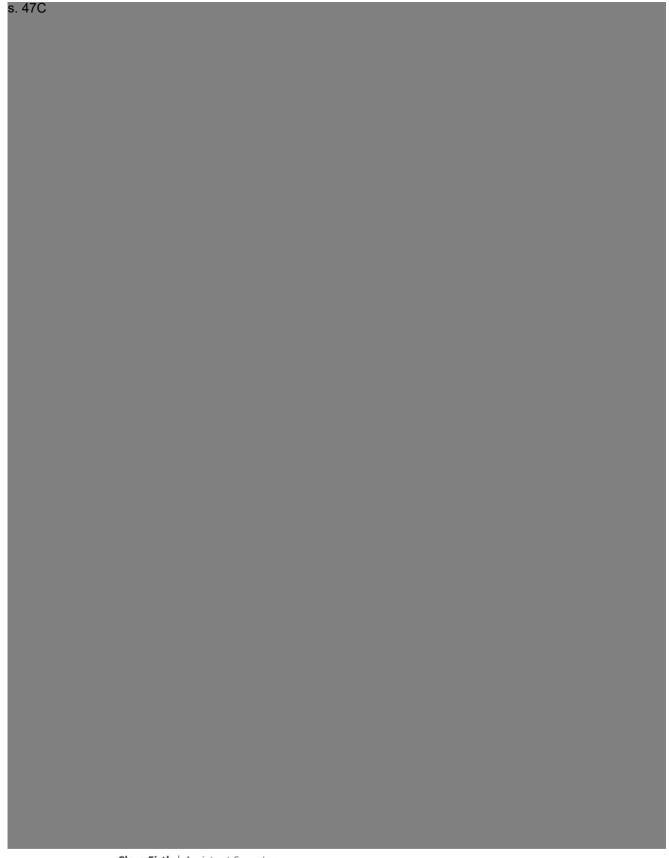
As many of you know, there's a comeback on this on the agenda for Nat Cab this Friday.

s. 47C			

Cheers

Clare s. 47C

. 470		
s. 47C		



Clare Firth | Assistant Secretary COVID-19 Intergovernmental Relations Branch

Department of the Prime Minister and Cabinet

p: s. 22(1)(a)(ii) | m: s. 22(1)(a)(ii) | e: <u>clare.firth@pmc.gov.au</u>

From: Pregellio, Nina

To: Patterson, Cath; Firth, Clare

Cc: Maddock, Alanna; s. 22(1)(a)(ii) Neil, John

Subject: RE: Outcomes of NCM on hotel guarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Date: Wednesday, 27 May 2020 11:24:56 AM

PROTECTED//CABINET

Thanks Clare. Bravo HA.

From: Patterson, Cath

Sent: Wednesday, 27 May 2020 11:06 AM

To: Firth, Clare; Pregellio, Nina

Cc: Maddock, Alanna ; s. 22(1)(a)(ii) ; Neil, John

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

Clare

s. 47C, s. 47E(d)

Cath

From: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>
Sent: Wednesday, 27 May 2020 11:00 AM

To: Pregellio, Nina < Nina. Pregellio@pmc.gov.au >

Cc: Patterson, Cath < Cath. Patterson@pmc.gov.au >; Maddock, Alanna

<<u>Alanna.Maddock@pmc.gov.au</u>>; s. 22(1)(a)(ii)

@pmc.gov.au>; Neil,

John < John.Neil@pmc.gov.au >

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

PROTECTED//CABINET

Nina and Cath, for early visibility, attached is a draft of the HA Nat Cab paper for Friday on hotel quarantining. **s**. **47C**

s. 47C, s. 47B(a)

Cheers

Clare

From: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>

Sent: Tuesday, 26 May 2020 8:03 PM

To: Pregellio, Nina < Nina. Pregellio@pmc.gov.au >

Cc: Patterson, Cath < <u>Cath.Patterson@pmc.gov.au</u>>; Maddock, Alanna

<Alanna.Maddock@pmc.gov.au>; s. 22(1)(a)(ii)

@pmc.gov.au>; Neil,

John < John.Neil@pmc.gov.au>; s. 22(1)(a)(ii)

@pmc.gov.au>; s. 22(1)(a)(ii)

s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>

Subject: Re: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Thanks Nina. I'll let you know how the papers coming together once I see a draft (hopefully late

tomorrow).

Sent from my iPhone

On 26 May 2020, at 7:20 pm, Pregellio, Nina < Nina. Pregellio@pmc.gov.au > wrote:



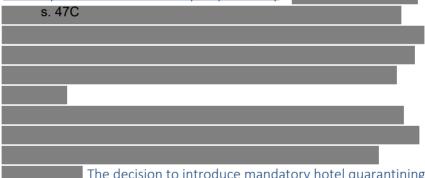
On 26 May 2020, at 5:13 pm, Pregellio, Nina <Nina.Pregellio@pmc.gov.au> wrote:

PROTECTED//CABINET

Thank you very much Clare for this readout.

National Cabinet's in principle agreement to switch to a cost recovery model was subject to a framework for managing hardship cases being developed – s. 47C, s. 47B(a)

Initially when this measure was discussed by National Cabinet it was agreed States and Territories would meet the costs (other than for ABF and ADF support) and determine any contributions required from travellers arriving within their jurisdiction. As David Wilden raises, Cost recovery is a State and Territory responsibility—s. 47C, s. 47B(a)



The decision to introduce mandatory hotel quarantining was made by the National Cabinet (not the AHPPC). AHPPC advice has been, and I understand continues to be, that international arrivals must quarantine for 14 days. **s. 47C**

s. 47C, s. 47B(a)

Kind regards

Nina

From: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>

Sent: Tuesday, 26 May 2020 3:27 PM

To: Patterson, Cath < <u>Cath.Patterson@pmc.gov.au</u>>; Pregellio, Nina

- <Nina.Pregellio@pmc.gov.au>; Jones, Trevor
- <Trevor.Jones@pmc.gov.au>; Colquhoun, Lachlan
- <<u>Lachlan.Colquhoun@pmc.gov.au</u>>; Burke, Michael
- < Michael. Burke@pmc.gov.au >; Flint, Matthew
- <<u>Matthew.Flint@pmc.gov.au</u>>; Brazier, Roderick
- <<u>Roderick.Brazier@pmc.gov.au</u>>; Roper, Matthew
- < Matthew. Roper@pmc.gov.au >; Quilty, Genevieve
- < Genevieve.Quilty@pmc.gov.au>; Meagher, Benjamin
- <<u>Benjamin.Meagher@pmc.gov.au</u>>; Wilson, Helen
- < Helen. Wilson@pmc.gov.au >; Strapp, Matthew
- <<u>Matthew.Strapp@pmc.gov.au</u>>

Cc: Maddock, Alanna <<u>Alanna.Maddock@pmc.gov.au</u>>; s. 22(1)(a)

s. 22(1)(a)(ii) @pmc.gov.au>; Neil, John

<John.Neil@pmc.gov.au>; s. 22(1)(a)(ii)

s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; s. 22(1)(a)(ii)

s. 22(1)(a)(ii) @pmc.gov.au>

Subject: Outcomes of NCM on hotel quarantining for returning

Australians [SEC=PROTECTED, CAVEAT=SH:CABINET]

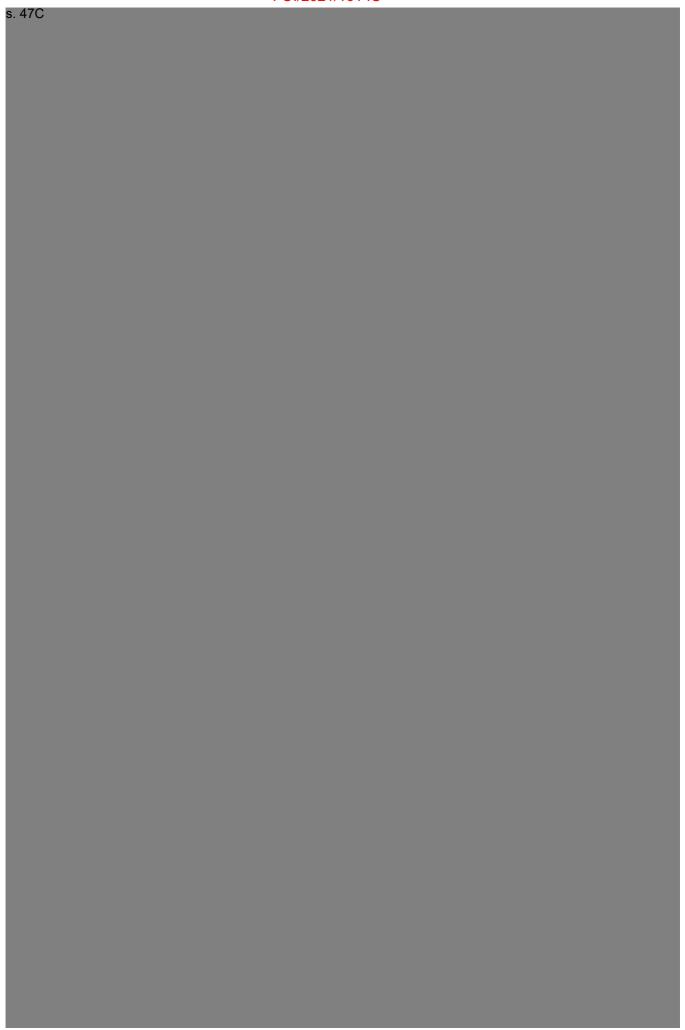
PROTECTED//CABINET

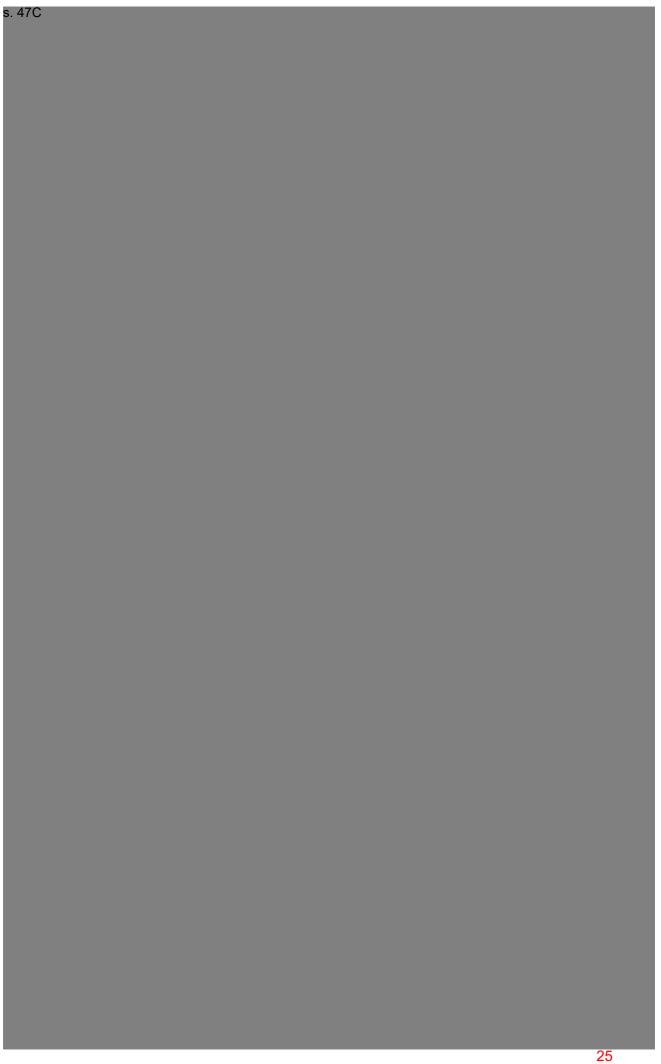
Hi all

Below are my notes from the **Managing Returns to Australia NCM** call I sat in on earlier this afternoon. The focus of this NCM was next steps on the Nat Cab decision from 15 May that from 1 June 2020 all returning passengers to Australia will be required to cover their costs of mandatory hotel quarantining, subject to advice from the Commonwealth Department of Health, in consultation with the Australian Border Force and the States and Territories, on a framework for managing hardship cases.

As many of you know, there's a comeback on this on the agenda for Nat Cab this Friday.

s. 47C







Clare Firth | Assistant Secretary COVID-19 Intergovernmental Relations Branch Department of the Prime Minister and Cabinet

p: s. 22(1)(a)(ii) | m: s. 22(1)(a)(ii) | e: <u>clare.firth@pmc.gov.au</u>

 From:
 Meagher, Benjamin

 To:
 s. 22(1)(a)(ii)

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET]

Date: Wednesday, 27 May 2020 4:50:50 PM

Attachments: image003.png image001.png

s. 22(1)(a)(ii)

PROTECTED//CABINET

Thanks

Ben Meagher | A/g Assistant Secretary Education and Immigration Branch

Social Policy Division | Department of the Prime Minister and Cabinet

p. (s. 22(1)(a)(ii) | m. s. 22(1)(a)

e. benjamin.meagher@pmc.gov.au w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures, Country and Elders both past and present.

Making Flexibility Work - if you receive an email from me outside of normal business hours, I'm sending it at a time that suits me. Unless it's marked urgent, I'm not expecting you to read or reply until normal business hours.

From: s. 22(1)(a)(ii)

Sent: Wednesday, 27 May 2020 4:48 PM

To: Meagher, Benjamin

Cc: s. 22(1)(a)(ii) s. 22(1)(a)(ii)

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED,

CAVEAT=SH:CABINET1

PROTECTED//CABINET

Thanks Ben. s. 47C

From: Meagher, Benjamin < Benjamin.Meagher@pmc.gov.au >

Sent: Wednesday, 27 May 2020 1:53 PM

To: s. 22(1)(a)(ii) @pmc.gov.au>; s. 22(1)(a)(ii)

s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>

Subject: FW: Outcomes of NCM on hotel quarantining for returning Australians

[SEC=PROTECTED, CAVEAT=SH:CABINET]

PROTECTED//CABINET

FYI – AHPPC advice pasted below for ease of ref with my highlights. s. 47C

AHPPC notes that the decision to require payment from travellers for mandatory quarantine at a designated hotel is not a health issue, and should be taken by and implemented through the National Coordination Mechanism.

AHPPC recognises that some form of quarantine of international travellers is a critical factor in managing disease transmission in Australia. Noting the recommendations from the National COVID-19 Health and Research Advisory Committee (NCHRAC) on the mental health impacts of quarantine and self-isolation, AHPPC recommends consideration should be given to other forms of quarantine such as at home. It notes that vulnerable cohorts such as those with English as a second language, pregnant woman, those with newborn babies, unaccompanied minors and those with no home in Australia, are already in a very stressful situation. The added burden of payment may exacerbate mental health issues already highlighted.

AHPPC recommends a cost benefit analysis of hotel quarantine, taking into consideration all of the aforementioned factors.

The existence and feasibility of legal mechanisms to require traveller payments as a contribution to hotel quarantine is being explored by states and territories. We are not aware of any national legislation to support a cost recovery activity of this type.

Ben Meagher | A/g Assistant Secretary Education and Immigration Branch

Social Policy Division | Department of the Prime Minister and Cabinet

p. s. 22(1)(a)(ii) | m. s. 22(1)(a)

e. benjamin.meagher@pmc.gov.au w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600
The Department acknowledges the Traditional Custodians of Country throughout Australia and their continuing connection to land, waters and community. We pay our respect to their Cultures. Country and Elders both past and present.

Making Flexibility Work - if you receive an email from me outside of normal business hours, I'm sending it at a time that suits me. Unless it's marked urgent, I'm not expecting you to read or reply until normal business hours

Sent: Wednesday, 27 May 2020 11:29 AM

To: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>; Patterson, Cath < <u>Cath.Patterson@pmc.gov.au</u>>;

Pregellio, Nina < Nina. Pregellio@pmc.gov.au >; Jones, Trevor < Trevor. Jones@pmc.gov.au >;

Colquhoun, Lachlan <<u>Lachlan.Colquhoun@pmc.gov.au</u>>; Burke, Michael

<<u>Michael.Burke@pmc.gov.au</u>>; Flint, Matthew <<u>Matthew.Flint@pmc.gov.au</u>>; Brazier, Roderick

<<u>Roderick.Brazier@pmc.gov.au</u>>; Roper, Matthew <<u>Matthew.Roper@pmc.gov.au</u>>; Quilty,

Genevieve < Genevieve.Quilty@pmc.gov.au >; Meagher, Benjamin

<Benjamin.Meagher@pmc.gov.au>; Wilson, Helen <Helen.Wilson@pmc.gov.au>; Strapp,

Matthew < Matthew. Strapp@pmc.gov.au >

Cc: s. 22(1)(a)(ii) @pmc.gov.au>; s. 22(1)(a)(ii)

s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>; Neil, John <<u>John.Neil@pmc.gov.au</u>>; s. 22(1)(a)(ii)

<<u>l</u>s. 22(1)(a)(ii) <u>@pmc.gov.au</u>>

Subject: RE: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED, CAVEAT=SH:CABINET]

PROTECTED//CABINET

Hi All,

Further to the below, please find attached AHPPC advice regarding Payment for Mandatory Quarantine.

Thanks.

s. 22(1)

s. 22(1)(a)(ii) | Adviser

Disaster Preparedness and Response Branch

p. s. 22(1)(a) | e.s. 22(1)(a)(ii) @pmc.gov.au

From: Firth, Clare < <u>Clare.Firth@pmc.gov.au</u>>

Sent: Tuesday, 26 May 2020 3:27 PM

To: Patterson, Cath < "> Pregellio, Nina

<<u>Nina.Pregellio@pmc.gov.au</u>>; Jones, Trevor <<u>Trevor.Jones@pmc.gov.au</u>>; Colquhoun, Lachlan

<<u>Lachlan.Colquhoun@pmc.gov.au</u>>; Burke, Michael <<u>Michael.Burke@pmc.gov.au</u>>; Flint,

Matthew <<u>Matthew.Flint@pmc.gov.au</u>>; Brazier, Roderick <<u>Roderick.Brazier@pmc.gov.au</u>>;

Roper, Matthew < Matthew.Roper@pmc.gov.au; Quilty, Genevieve

<<u>Genevieve.Quilty@pmc.gov.au</u>>; Meagher, Benjamin <<u>Benjamin.Meagher@pmc.gov.au</u>>;

 $Wilson, Helen < \underline{Helen.Wilson@pmc.gov.au} > ; Strapp, Matthew < \underline{Matthew.Strapp@pmc.gov.au} > ; Strapp, Matthew < \underline{Matthew.Strapp@pmc.gov.au} > ; Strapp, Matthew < \underline{Matthew.Strapp@pmc.gov.au} > ; Strapp, Matthew.Strapp@pmc.gov.au > ; Strapp.$

Cc: Maddock, Alanna <<u>Alanna.Maddock@pmc.gov.au</u>>; s. 22(1)(a)(ii)

<s. 22(1)(a)(ii) @pmc.gov.au>; Neil, John < John.Neil@pmc.gov.au>; s. 22(1)(a)(ii)

<s. 22(1)(a)(ii) @pmc.gov.au>; s. 22(1)(a)(ii) <s. 22(1)(a)(ii) @pmc.gov.au>

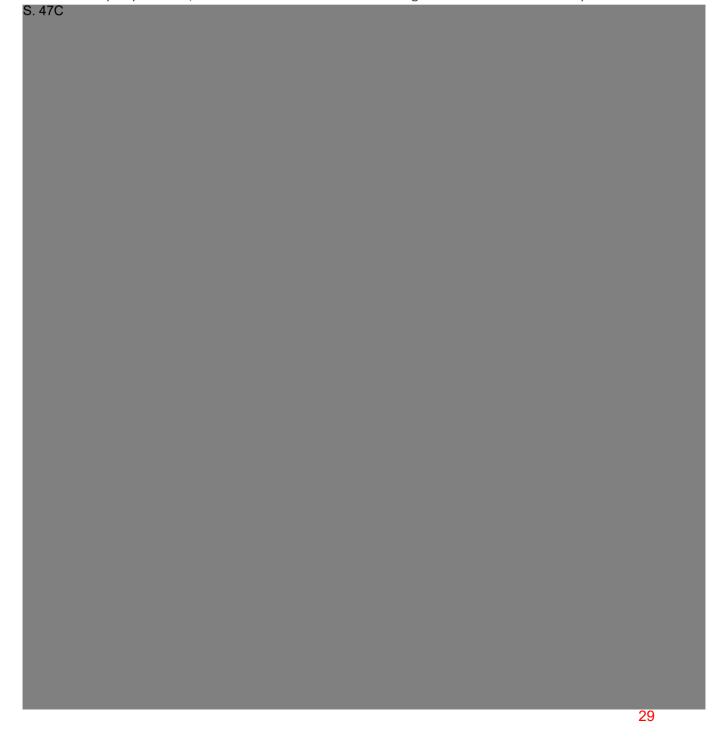
Subject: Outcomes of NCM on hotel quarantining for returning Australians [SEC=PROTECTED, CAVEAT=SH:CABINET]

PROTECTED//CABINET

Hi all

Below are my notes from the **Managing Returns to Australia NCM** call I sat in on earlier this afternoon. The focus of this NCM was next steps on the Nat Cab decision from 15 May that from 1 June 2020 all returning passengers to Australia will be required to cover their costs of mandatory hotel quarantining, subject to advice from the Commonwealth Department of Health, in consultation with the Australian Border Force and the States and Territories, on a framework for managing hardship cases.

As many of you know, there's a comeback on this on the agenda for Nat Cab this Friday.



S	s. 47C		
۰			
۰			
۰			
۰			
ı			
ı			
۰			
ı			
۰			
۰			
۰			
۰			
۰			
۰			
۰			
۰			
۰			
۰			
ı			
۰			
۰			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			
ı			



Clare Firth | Assistant Secretary COVID-19 Intergovernmental Relations Branch Department of the Prime Minister and Cabinet

p: s. 22(1)(a)(ii) | m: s. 22(1)(a)(ii) | e: <u>clare.firth@pmc.gov.au</u>

FOI/2021/161 IC For Official Use Only

AHPPC Advice on Payment for Mandatory Quarantine

AHPPC notes that the decision to require payment from travellers for mandatory quarantine at a designated hotel is not a health issue, and should be taken by and implemented through the National Coordination Mechanism.

AHPPC recognises that some form of quarantine of international travellers is a critical factor in managing disease transmission in Australia. Noting the recommendations from the National COVID-19 Health and Research Advisory Committee (NCHRAC) on the mental health impacts of quarantine and self-isolation, AHPPC recommends consideration should be given to other forms of quarantine such as at home. It notes that vulnerable cohorts such as those with English as a second language, pregnant woman, those with newborn babies, unaccompanied minors and those with no home in Australia, are already in a very stressful situation. The added burden of payment may exacerbate mental health issues already highlighted.

AHPPC recommends a cost benefit analysis of hotel quarantine, taking into consideration all of the aforementioned factors.

The existence and feasibility of legal mechanisms to require traveller payments as a contribution to hotel quarantine is being explored by states and territories. We are not aware of any national legislation to support a cost recovery activity of this type.

From: s. 22(1)(a)(ii)
To: Strapp, Matthew

Cc: Firth, Clare; Maddock, Alanna; s. 22(1)(a)(ii); s. 22(1)(a) National Cabinet; s. 22(1)(a)(ii)

s. 22(1)

Subject: National Cabinet Paper - Future Arrangements for Hotel Quarantine [SEC=PROTECTED,

DLM=Sensitive:Cabinet]

Date: Thursday, 28 May 2020 10:36:46 AM

Attachments: 200526 National Cabinet Submission - Future Arrangements for Hotel Quarantine - CLEARED - FINAL.docx

s. 42

s. 47B(a), s. 47C

PROTECTED, Sensitive: Cabinet

Hi Matthew

I understand you are preparing the Prime Minister's briefing materials on the National Cabinet Paper – Future Arrangements for Hotel Quarantine. We have now lodged our cleared version through our Cabinet Liaison Office. **Attached** to this email is a copy.

Further to your brief, I wanted to provide some relevant materials:

s. 42, s. 47E(d)

Please find attached consolidated consultation inputs from stakeholders. s. 47B(a)

Happy to discuss if you require anything further.

Regards

s. 22(1)(a

s. 22(1)(a)(ii)

A/g Director IPD COVID-19 Team International Policy Division

Department of Home Affairs

P:s. 22(1)(a)(ii) | M:s. 22(1)(a)(ii)

E s. 22(1)(a)(ii) @homeaffairs.gov.au

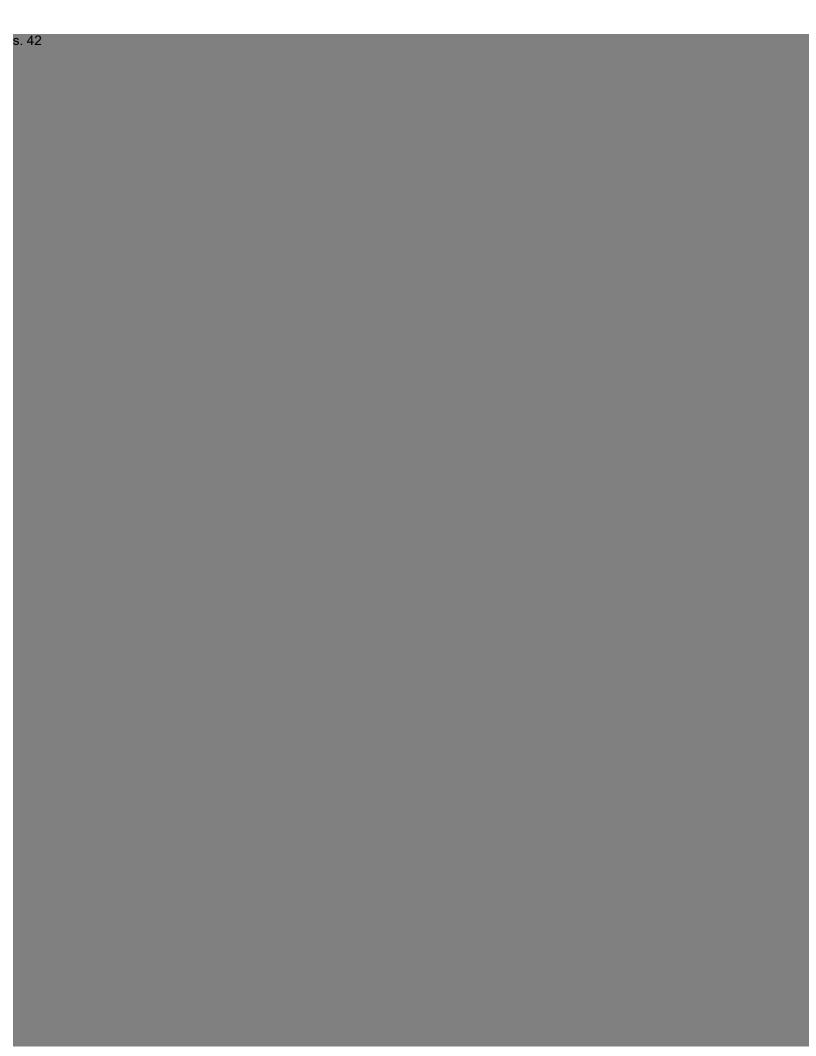
The Department of Home Affairs and the Australian Border Force acknowledge the Traditional Custodians throughout Australia and their continuing connection to land, sea and community. We pay respect to all Aboriginal and Torres Strait Islander peoples, their cultures and to their elders past and present.

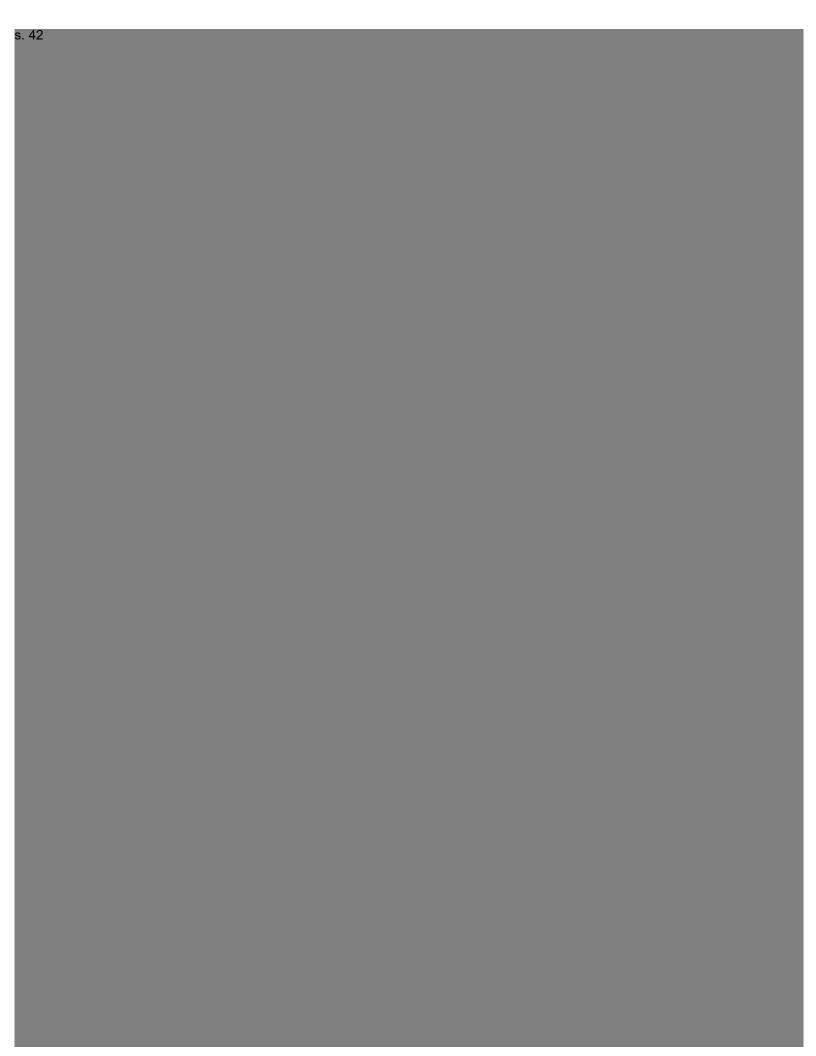


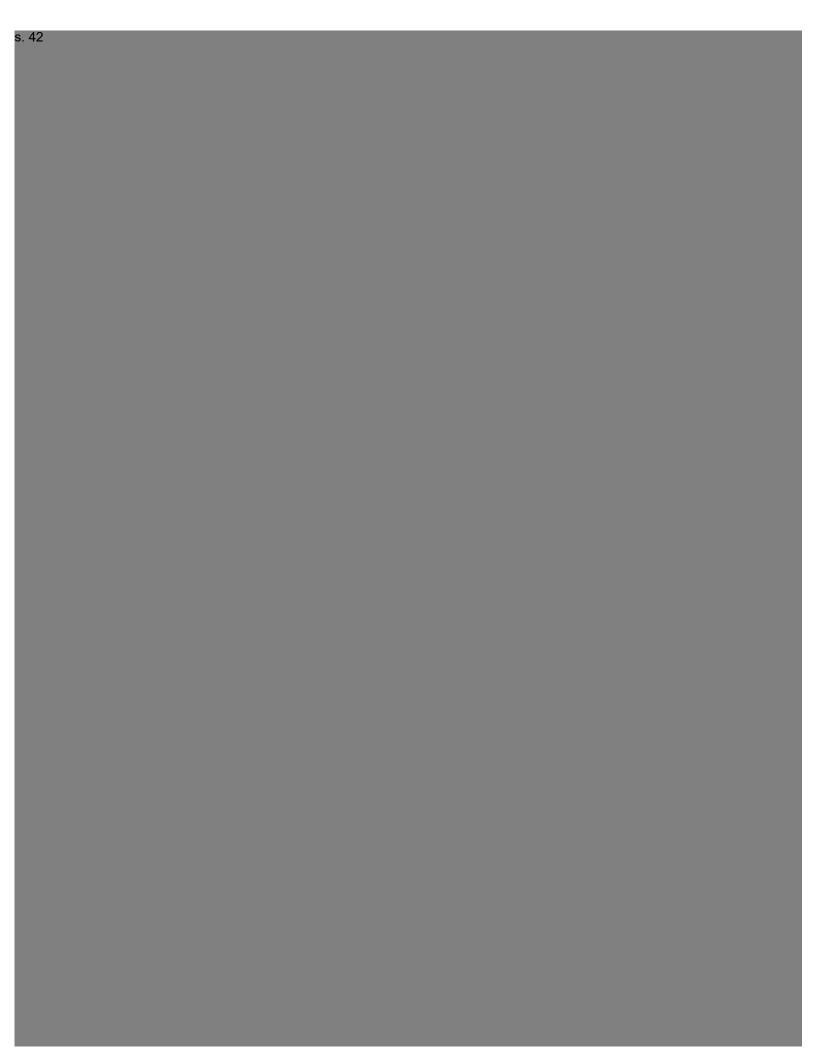
PROTECTED, Sensitive: Cabinet

Important Notice: The content of this email is intended only for use by the individual or entity to whom it is addressed. If you have received this email by mistake, please advise the sender and delete the message and attachments immediately. This email, including attachments, may contain confidential, sensitive, legally privileged and/or copyright information.

Any review, retransmission, dissemination or other use of this information by persons or entities other than the intended recipient is prohibited. The Department of Home Affairs and ABF respect your privacy and have obligations under the Privacy Act 1988.

















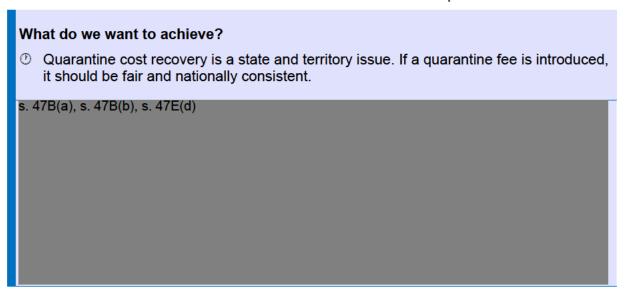
Prime Minister's National Cabinet Brief

Title Future Arrangements for Mandatory Hotel Quarantine

Meeting 10.00am Friday 29 May 2020

Summary

On 18 May 2020, National Cabinet agreed in-principle for states and territories to implement a quarantine fee from 1 June 2020, but requested advice be provided on application of a hardship provision. You are leading a discussion and Paper, noting states have not settled on an agreed position on the nature, timing and operation of a charging regime. The Paper recommends states and territories explore options to distribute quarantine costs fairly, with the National Cabinet to reconsider this issue at a later date if still required.



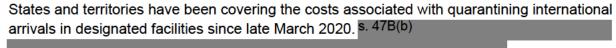
Key points and Recommended Action

Thank jurisdictions for their continuing provision of quarantine facilities for returned travellers.

<u>Note</u> the NCM is being used to work through a number of practical issues associated with moving to charging for quarantine.

<u>Ask</u> First Ministers to continue to develop an acceptable approach to sharing the cost burden associated with quarantining international arrivals.

Background





States and territories have suggested the Commonwealth facilitate collection of quarantine fees on behalf of states and territories. The Commonwealth does not have the power to collect a charge on behalf of a state or territory under state or territory legislation s. 42

PROTECTED//CABINET

s. 42

The Australian Health Protection Principal Committee will provide guidance on the ongoing need for existing quarantine models in coming weeks. State and territory officials have agreed they should consider options to implement burden-sharing arrangements while they wait for this advice.

Contact Officer: s. 22(1)(a)(ii) SES Officer: Linda Rademakers AS, IPARD

Consultation: SPD, NSD, Intl 28 May 2020

Document 9

National Cabinet Paper

Title Flow of International Passengers

Sponsoring Minister/s PRIME MINISTER

Summary

Summary

The Commonwealth, States and Territories agree to nationally consistent actions to manage the flow of international passengers into Australian airports in the public interest.

Key reasons

Australian citizens and permanent residents were strongly encouraged to return to Australia in March 2020 due to the COVID-19 pandemic. As of 5 July, over 357,000 Australian citizens and permanent residents have returned to Australia since 13 March.

As of 8 July, 15,373 Australian residents overseas have registered an interest through the Australian consular systems to return to Australia. Indicative national quarantine capacity has been as high as approximately 13,000 rooms (~12,000 people), with hotel contracts, outbreak control, hotel sanitisation, and human resources reducing numbers to approximately 8,000 people.



s. 22(1)(a)(ii)			

Proposed Actions

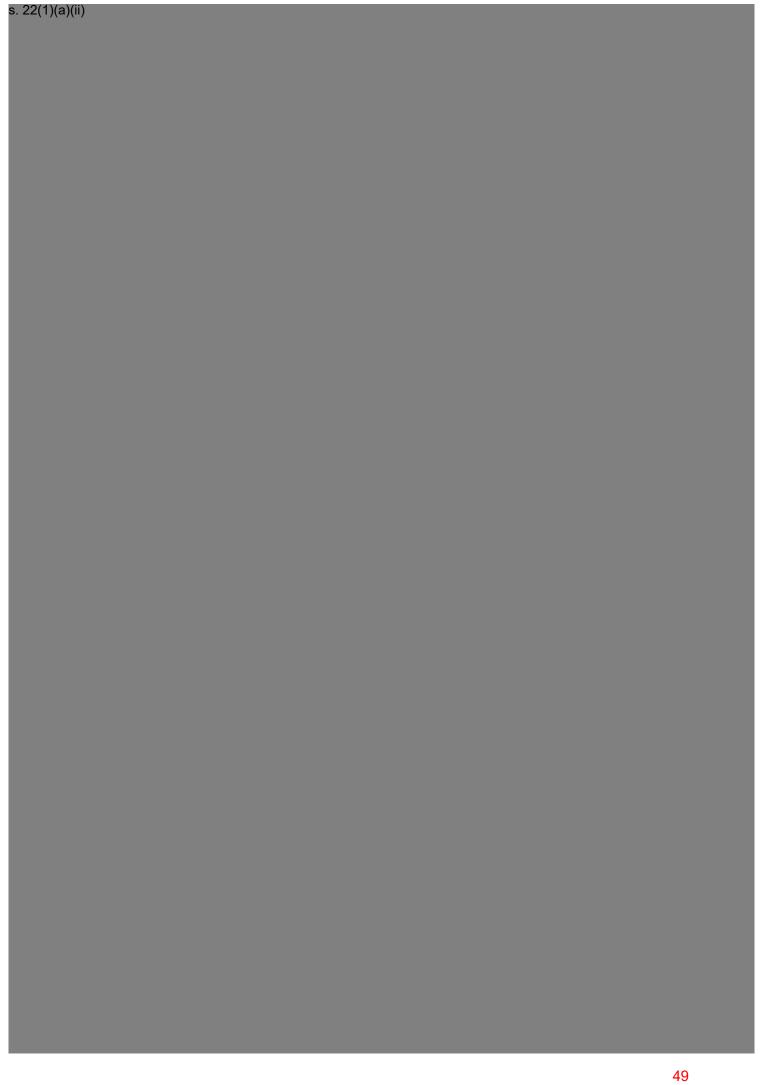
I recommend the National Cabinet:

- 1. Agree a national approach for the management of incoming international passengers, based on jurisdictional quarantine capability and number of incoming passengers, be introduced between 12 July and 8 August 2020 and potentially beyond. The approach is based on:
 - (a) Timely and accurate quarantine capacity data and capability data and information
 - (b) Charges for quarantine arrangements
 - (c) Passenger cap arrangements for airports where quarantine capacity is exhausted
 - (d) Passenger cap arrangements for airports where quarantine capacity exists

s. 22(1)(a)(ii)			

3. Note all jurisdictions have the ability to charge for hotel quarantine. Jurisdictions are developing their own framework for cost reimbursement for quarantine of other jurisdictions' residents.

5. 22(1)(a)(II)	



s. 22(1)(a)(ii)

1.10 QLD introduced fees for quarantine in government arranged accommodation from 1 July 2020 and the NT introduced fees for quarantine in government arranged accommodation from 3 April 2020. WA and NSW have flagged that a charge may be put in place. A uniform approach to charging for quarantine may create a more 'level playing field' in terms of citizens arriving in different Australian cities.
22(1)(a)(ii)

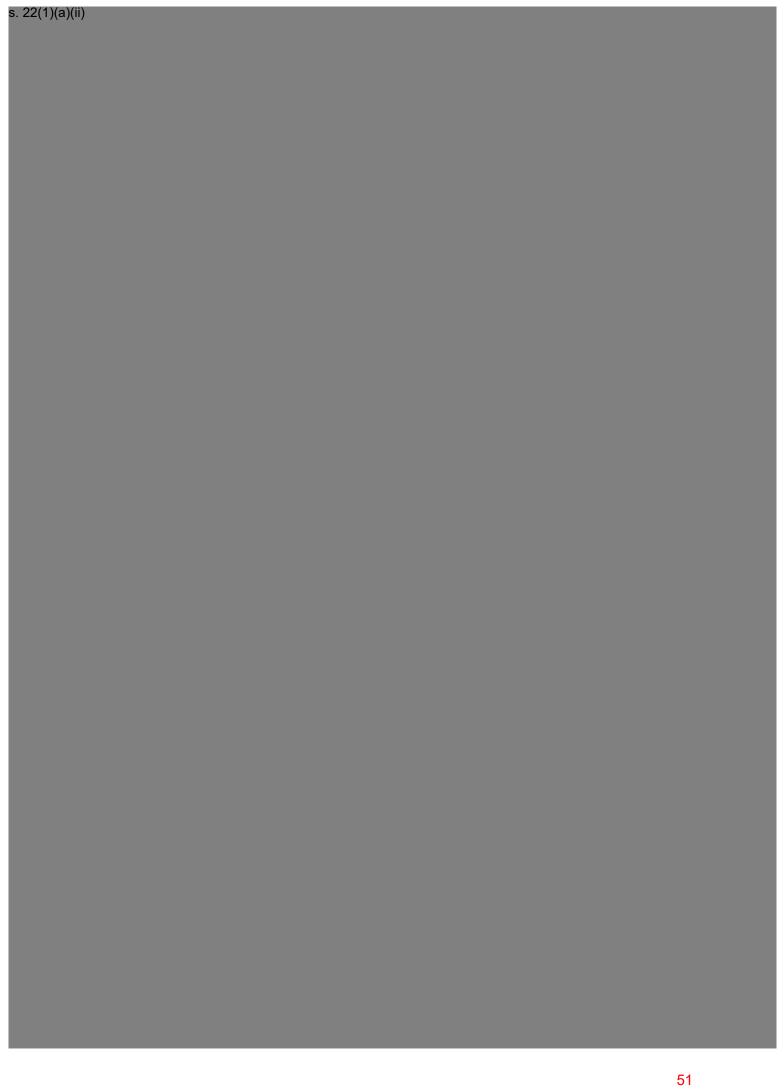
(-)()()		

Options for stemming international passenger arrivals is needed

- 1.15 Transparent and regular data on quarantine capacity will be essential in supporting decision-making to match with transparent and regular data on air traffic capacity. Both are needed to manage the potential influx of new COVID-19 carriers, and to manage the impacts of the pandemic on our aviation market.
- 1.16 A nationally consistent and transparent approach is now required. The following actions are needed to manage the flow of passengers to Australia without reverting to a hard border closure:
 - Timely and accurate quarantine capacity data and capability data and information is urgently needed to ensure responsibilities are not being diverted to airline industry.

s. 47C, s. 47B(a)

c) Capping the number of arrivals through passenger caps. Passenger caps can be introduced under the Air Navigation Act, must pass the public interest test, and airlines must have procedural fairness when imposing any caps. This includes providing 48 hours' notice to allow for any passengers in transit.



s. 22(1)(a)(ii)	
Charging for Quarantine	
1.25 QLD introduced fees for quarantine in government arranged accommodation from 1	
July 2020 and the NT introduced fees for quarantining in government arranged	
accommodation from 3 April 2020. WA and NSW have flagged that a charge may be put in place. A uniform approach to charging for quarantine may create a more 'level playing	
field' in terms of citizens arriving in different Australian cities.	
1.26 Given the intersection with state resources, this must be implemented by states and	
territories, not the Commonwealth.	_
s. 47B(a)	
s. 22(1)(a)(ii)	

